#### **ORIGINAL ARTICLE**



#### Vaccine Innovation Meta-Model for Pandemic Contexts

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#### Abstract

**Purpose** Over the past decade, successive outbreaks and epidemics of infectious diseases have challenged the emergency preparedness and response systems of global public health institutions, a context in which vaccines have become the centerpiece to strengthening global health security. Nevertheless, vaccine research and development (R&D) is a complex, lengthy, risky, uncertain, and expensive process. Alongside strict, time-consuming regulatory compliance, it takes multiple candidates and many years to register a new vaccine. This is certainly not welcome in a global health crisis such as the COVID-19 pandemic. Therefore, this study aims to understand the R&D paradigm shift in pandemic contexts and its impacts on the value chain of vaccine innovation.

**Methods** To that end, this paper carried out a systematic literature review and meta-synthesis of 27 articles and reports (2011–2021) that addressed vaccine R&D in contexts of global health threats, disease outbreaks, epidemics, or pandemics. **Results** The research findings are synthesized in a meta-model, which describes a fast-track R&D for pandemic contexts, its driving forces, innovations, mechanisms, and impacts in the value chain of vaccine innovation.

**Conclusions** The study demonstrates that, in pandemic contexts, a fast-track R&D process based on close collaboration among regulators, industry, and academia and leveraging enabling technologies can drastically reduce the time required to bring safe, stable, and effective vaccines to market by an average of 11 years compared to the traditional R&D process. Furthermore, pharmacovigilance and rigorous monitoring of real-world evidence became critical to ensuring that quality and safe products were authorized for use during a pandemic.

Keywords Vaccine · Innovation · Research and development · Outbreak · Pandemic

#### Introduction

Infectious diseases account for one-third of the leading causes of death worldwide [1]. Over the past decade, successive outbreaks and epidemics of infectious diseases, such as H1N1 influenza, Ebola, Zika, and now COVID-19, have challenged the emergency preparedness and response systems of global public health institutions [2–4]. In this context, immunization is the most effective public health intervention for preventing infection and/or reducing the severity of morbidity and mortality from infectious diseases [5]. None-theless, ensuring global vaccine access is challenging [6–8].

Leandro Gauss lgauss@unisinos.br Among the numerous limiting factors, vaccine research and development (R&D) stands out as a complex, lengthy, risky, uncertain, and expensive process [9]. Due to strict compliance with regulatory standards required to ensure safety, efficacy, and quality, as well as the high R&D costs and potential for failure, developers typically follow a linear sequence of steps, with multiple pauses for data analysis or manufacturing process checks [3]. Despite the intense debate around streamlining the R&D process since the mid-1990s, the exploration of new technologies, and the implementation of programs by regulatory authorities such as the U.S. Food and Drug Administration (FDA) to expedite the R&D process that began in the mid-twenty century [10, 11], it still takes several years to register a new vaccine [12]. In exceptional conditions, such as in outbreaks or rare diseases, regulatory authorities, not without critical assessments [13], have implemented strategies like compassionate use or expanded access to investigational drugs [14], rolling submission [15], and fast-track or on-prime regulatory pathway approaches [16].

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Other factors, such as the industry's oligopolistic (often monopolistic) nature, market dynamics, demand conditions, health care infrastructure, macroeconomic instability, nontariff and trade barriers, and intellectual property, have a profound effect on the international division of labor along the entire biopharmaceutical value chain, thus concentrating vaccine production and technology generation in developed countries [17, 18]. Moreover, low- and middle-income countries are hindered by other developmental issues that restrict their ability to invest in building local capabilities [19, 20]. Such a context raises significant barriers to increasing the global production capacity and results in uneven technological development among countries and inequitable access to vaccines [8]. However, in a worldwide health crisis, where therapeutics and preventive vaccines must be developed, manufactured, and delivered rapidly and efficiently, such a complex environment is certainly not welcome [12].

In this regard, research efforts have been made toward understanding the impacts of R&D in the value chain of vaccine innovation. Most recently, the Pharmaceutical Value Chain Model by Biswas [21] linearly described the R&D stages for pharmaceutical compounds from target to launch. Likewise, the Drug Discovery, Development, and Deployment Maps by Wagner et al. [22] thoroughly represented the therapeutic development processes for biologicals. In turn, the Valorization and Technology Transfer Cycle by Ribeiro et al. [23] provided a circular model that includes market and society domains feeding into science and business development domains. Finally, the Vaccine Innovation Cycle by Van de Burgwal et al. [24] integrated a complex array of steps required for vaccine development into a cross-domain innovation model. Nevertheless, these models have been developed within a non-pandemic or traditional context, making them limited in describing the technological and process innovations required to develop, manufacture, and deliver vaccines rapidly.

Other R&D models have also been proposed considering contexts of global health threats, disease outbreaks, epidemics, or pandemics. As proof, the seminal works by Michael Kremer [25, 26] offered demand-pull mechanisms to leverage vaccine R&D. On the technology push, the Call Options for Vaccines Model by Brogand and Mossialos [27] stimulated research into neglected diseases based on the concept of a financial call option. The FastVax Design Model by De Groot et al. [28] suggested using computational tools to design and deliver vaccines on demand for biodefense purposes. The Papaneri et al. [29] model provided a pathway for expediting vaccine development against emerging diseases. The Vaccine Ecosystem proposed by Saadatian-Elahi et al. [30] described the main actors involved in vaccine R&D, manufacturing, distribution, procurement, and immunization. In turn, the Process Mapping Vaccines by

Drury, Jolliffe, and Mukhopadhyay [31] captured the key, rate-limiting bottlenecks in vaccine R&D and recommended parallel steps for cases of epidemic threats. Lastly, the model by Lurie et al. [3] proposed a fast-track R&D with parallel steps for developing vaccines at pandemic speed. The problem is that these models are primarily deductive in nature, and empirical evidence supporting their adoption is missing. Furthermore, they do not present a typology of innovations and mechanisms depicting the differences. Finally, compared to traditional models, besides offering a broader level of granularity, the outbreak/epidemic/pandemic models do not contemplate the entire extent of the value chain of vaccine innovation.

Given the above, this work poses the following research questions: (i) Which models of vaccine R&D consider pandemic contexts in their design? (ii) What are the differences between vaccine R&D in traditional and pandemic contexts? (iii) Which forces drove the change of vaccine R&D from traditional to pandemic contexts? (iv) Which innovations made it possible to shift vaccine R&D from traditional to pandemic contexts? (v) Which mechanisms might explain the changes brought about by these innovations? (vi) How might the changes in R&D from traditional to pandemic contexts affect the value chain of vaccine innovation?

This paper aims to answer these questions through a systematic literature review and meta-synthesis of 27 articles and reports (2011-2021) encompassing research in medicine, immunology, microbiology, pharmacology, toxicology, and pharmaceutics. The research findings are synthesized in a vaccine innovation meta-model composed of (i) a fast-track vaccine R&D model; (ii) an innovation causal model; and (iii) a prospective framework. The first model inductively describes a fast-track vaccine R&D for pandemic contexts. This model comprises ten workstreams, 29 stages, 27 gates, and ten innovations. The second model, in turn, connects six enablers, nine driving forces, ten innovations, 15 mechanisms, and 15 outcomes to explain the shift of vaccine R&D from traditional to pandemic contexts. Finally, the prospective framework groups 20 guidelines supporting future vaccine innovation models.

The remainder of this paper is structured as follows. The "Systematic Literature Review" section outlines the methodological research procedures. The "Reference Models" section describes the reference models underpinning this work. The "Vaccine Innovation Meta-Model for Pandemic Contexts" section synthesizes the systematic literature review results through a vaccine innovation meta-model for pandemic contexts. The "Discussion of the Results" section critically analyzes the research findings, followed by the "Closing Remarks" section, which closes the articles by providing the research contributions, limitations, and future opportunities.

#### Systematic Literature Review

This work is configurative and seeks to produce analytically generalizable scientific knowledge through the synthesis of existing research. For this reason, it follows the five-stage systematic literature review by Ermel et al. [32], as outlined in Fig. 1.

The process started by defining vaccine R&D for pandemic contexts as the core research subject. Then, in step 1.1 of Fig. 1, the protocol for systematic literature review was developed according to Table 3 in Appendix, as reasoned by Ermel et al. [32]. Subsequently, in step 1.2 of Fig. 1, the protocol was assessed for bias by two experts in vaccine R&D from Bio-Manguinhos/Fiocruz Immunobiological Technology Institute, who were not part of the team that conducted this work. The bias assessment followed the rationale of the ROBIS technique proposed by Whiting et al. [33] and later adapted by Ermel et al. [32] for use in systematic literature review protocols. The assessment consists of answering ten questions related to the scope, theoretical framework, and eligibility criteria, among other aspects of the review, which can result in a "low," "high," or "unclear" bias score. Any result other than low triggers the protocol to a new review/assessment cycle. After refinements regarding the research questions, the protocol scored a low risk of bias and was used in the review stage.

This work performed a three-step search and eligibility process, which includes (2.1) database searching, (2.2) snowballing, and (2.3) experts' contacting. Concerning the databases (step 2.1 in Fig. 1), the search was conducted in Scopus, Web of Science, and Science Direct, wherein only peer-reviewed articles published up to 2021 were consulted. To identify those studies related to innovation models and health emergency/pandemic contexts, the search was limited to article titles, abstracts, and keywords, resulting in 674 studies across the three databases. Duplicates (166) were discarded, followed by an inspection of titles and abstracts, as recommended elsewhere [34]. Then, 139 potentially relevant studies were analyzed in-depth, and 21 within the research scope and quality requirements were considered in the snowballing search (step 2.2 in Fig. 1). The snowballing was conducted backward and forward, as reasoned by Wohlin [35]. From a reference and a citing list composed of 894 and 911 records, respectively, 1.805 studies were identified. After removing the duplicates (363), a total of 1.442 studies were inspected, of which 12 studies were read in-depth, and five following the eligibility and quality criteria were considered for inclusion. In step 2.3 of Fig. 1, 26 articles comprising the preliminary corpus of analysis were assessed by the experts mentioned above, which recommended the inclusion of 1 reference not found in previous review steps. As a result, 27 studies (R) were selected to compose the corpus of analysis, as presented in Table 1. It is noteworthy that the time frame (2011-2021) was not a search criterion, as shown in the protocol (Appendix, Table 3), but rather resulted from the eligibility process. Nevertheless,

during this process, special attention was placed on works published after the occurrence of other outbreaks, epidemics, or pandemics (e.g., SARS, swine flu, and MERS). The works retrieved before 2011, however, did not intend to propose an innovation model, but rather discuss specific critical success factors along the R&D value chain and/or public policies. Further details on data reduction are provided in Appendix (Fig. 6, Tables 4 and 5).

Step 3.1 of Fig. 1 consisted of encoding the corpus of analysis, which was undertaken by iteratively defining the codes, aggregating the codes into categories, and then assigning the codes and categories to the full texts [32]. This work adopted a mixed encoding scheme composed of categorical and open codes, as well as a priori and a posteriori categories [51]. The categorical codes and a priori categories were defined before the full-texts reading and were based on Vaccine Innovation Cycle (VIC) by Van de Burgwal et al. [24] and *CIMO-logic* by Denyer, Tranfield, and Van Aken [52]. Both models and the justification for their choice are summarized in the "Reference Models" section. The open codes and a posteriori categories, in turn, emerged during the in-depth analysis, as reasoned by Strauss and Corbin [53]. Concerning the rationale for grouping codes into categories, this work adopted the thematic criterion and followed the principles of mutual exclusion, homogeneity, pertinence, objectivity, and productivity, as posed by Bardin [54]. As a result, ten workstreams (W), 29 stages (S), 27 gates (D, U, and T), two critical incidents (C), six enablers (E), nine driving forces (F), ten innovations (I), 15 mechanisms (M), 15 outcomes (O), and 20 guidelines (G) emerged from the encoding, as presented in Tables 2 and 6 (Appendix).

Next, considering that the more frequently cited, the more important the code/category is [55], a thematic analysis was performed in step 3.2 of Fig. 1. In this step, the absolute frequencies of W, S, D, U, T, C, E, F, I, M, O, and G were accounted for and then disposed of in an occurrence matrix, as shown in Appendix (Table 7). In parallel, a structural analysis was performed in step 3.2 of Fig. 1, according to Bardin [54]. First, the workstreams, stages, and gates resulting from the encoding process were organized according to the Vaccine Innovation Cycle by Van de Burgwal et al. [24], but linearly. Considering the traditional R&D process, the duration of the stages was established based on the works by Biswas [21], Velho et al. [56], Van de Burgwal et al. [24], and Plotkin et al. [9]. In light of the emergency/pandemic contexts, the stages had their duration and temporal disposition adjusted based on the studies composing the corpus of analysis, as well as the timelines of the COVID-19 pandemic from the American Journal of Managed Care (AJMC) and World Health Organization (WHO) [57, 58]. Finally, the innovations identified in step 3.1, primarily related to, but not limited to, the COVID-19 pandemic, were linked to their respective stages, giving rise to the first partial result of this



Fig. 1 Diagram of the systematic literature review

research, the fast-track vaccine R&D model, as outlined in Fig. 2. Aiming to explain the shift from the traditional R&D to the one proposed for pandemic contexts, a cause-and-effect analysis was performed among the enablers, driving forces, innovations, mechanisms, and outcomes retrieved from step 3.1, as reasoned by Denyer, Tranfield, and Van Aken [52],

and portrayed in Fig. 3. In this sense, through the occurrence matrix coming from step 3.2 (Table 7), a co-occurrence matrix was elaborated (Table 8) based on the simultaneous occurrence (co-occurrence) of two codes/categories in the same study [54]. Since the co-occurrence does not always imply causation [59], each pairwise relationship identified

#### Table 1 List of studies composing the corpus of analysis

Tag	Title	Author(s)	Year
R <sub>1</sub>	WHO initiative to increase global and equitable access to influenza vaccine in the event of a pandemic: Supporting developing country production capacity through technology transfer	Friede et al. [36]	2011
$R_2$	Influenza vaccine production for Brazil: A classic example of successful North–South bilateral technology transfer	Miyaki et al. [37]	2011
<b>R</b> <sub>3</sub>	Lessons from pandemic influenza A(H1N1): The research-based vaccine industry's perspective	Abelin et al. [38]	2011
$R_4$	DNA based vaccines offer improved vaccination supply for the developing world	González-Valdez et al. [6]	2013
R <sub>5</sub>	Making vaccines "on demand": A potential solution for emerging pathogens and biodefense?	De Groot et al. [28]	2013
R <sub>6</sub>	Middle East respiratory syndrome: Obstacles and prospects for vaccine development	Papaneri et al. [29]	2015
R <sub>7</sub>	Lessons learned from Ebola Vaccine R&D during a public health emergency	Kieny [39]	2018
R <sub>8</sub>	Outbreak response as an essential component of vaccine development	Hatchett and Lurie [2]	2019
R <sub>9</sub>	Ebola vaccine innovation: a case study of pseudoscapes in global health	Graham [40]	2019
R <sub>10</sub>	Developing Covid-19 Vaccines at Pandemic Speed	Lurie et al. [3]	2020
R <sub>11</sub>	Revisiting regulatory framework in India for accelerated vaccine development in pandemics with an evidence-based fast-tracking strategy	Dinda, Tripathi, and John [41]	2020
<b>R</b> <sub>12</sub>	From COVID-19 research to vaccine application: Why might it take 17 months not 17 years and what are the wider lessons?	Hanney et al. [42]	2020
R <sub>13</sub>	Pharma 2020: Virtual R&D Which path will you take?	PricewaterhouseCoopers [43]	2020
R <sub>14</sub>	COVID-19 vaccine challenges: What have we learned so far and what remains to be done?	Forman et al. [18]	2021
R <sub>15</sub>	Urgent lessons from COVID-19: why the world needs a standing, coordinated system and sustainable financing for global research and development	Lurie, Keusch, and Dzau [44]	2021
R <sub>16</sub>	Promoting versatile vaccine development for emerging pandemics	Monrad, Sandbrink, and Cherian [17]	2021
R <sub>17</sub>	Planning for the next pandemic: Ethics and innovation today for improved clinical trials tomorrow	McMillan et al. [45]	2021
R <sub>18</sub>	Novel vaccine adjuvants as key tools for improving pandemic preparedness	Pogostin and McHugh [1]	2021
R <sub>19</sub>	Rapid growth in the COVID-19 era	Lee et al. [46]	2021
R <sub>20</sub>	Vaccines for a healthy future: 21st DCVMN annual general meeting 2020 report	Pagliusi, Hayman, and Jarrett [7]	2021
R <sub>21</sub>	Can the covid-19 pandemic disrupt the current drug development practices?	Won and Lee [12]	2021
R <sub>22</sub>	Increasing efficiency in vaccine Production: A primer for change	Aars, Clark, and Schwalbe [47]	2021
R <sub>23</sub>	Improving pandemic preparedness through better, faster influenza vaccines	Newland et al. [5]	2021
R <sub>24</sub>	The COVID-19 vaccine development: A pandemic paradigm	Carneiro, Sousa, and Monteiro-Cunha [48]	2021
R <sub>25</sub>	How new models of vaccine development for COVID-19 have helped address an epic public health crisis	Bloom et al. [49]	2021
R <sub>26</sub>	Development of mRNA vaccines: Scientific and regulatory issues	Knezevic et al. [50]	2021
R <sub>27</sub>	Analysis of the COVID-19 vaccine development process: An exploratory study of accelerating factors and innovative environments	Defendi, Madeira, and Borschiver [4]	2021

from Table 8 was checked for consistency by following the principles of causality existence, causality clarity, the sufficiency of cause, and additional cause retrieved from the Theory of Constraints Thinking Process [60, 61]. The co-occurrence relationships that did not show causation—those appearing in Table 8 but not in Table 9—were discarded, giving rise to a causation matrix (Table 9), from which the second partial result of this study was elaborated, the innovation causal model presented in Fig. 3. Finally, the guidelines and the potentially impacted stages were abductively linked to build the prospective framework for future innovation models, considered in this work as the third partial result.

Finally, step 4.1 of Fig. 1 consisted of a meta-synthesis based on the final stages of the works by Walsh and Downe [62] and Noblit and Hare [63]. Here, (i) the fast-track vaccine R&D model, (ii) the innovation causal model, and (iii) the prospective framework resulting from the structural analysis (step 3.3 in Fig. 1) were connected into a vaccine innovation meta-model for pandemic contexts, as presented in the "Vaccine Innovation Meta-Model for Pandemic Contexts" section. This process was undertaken by a continuous comparative assessment of studies until a comprehensive understanding of the meta-model was realized. Right after, in step 4.2 of Fig. 1, the sufficiency

Tabl	e 2 Prospective framework				
Tag <sup>a</sup>	<sup>1</sup> Guideline	Description	Domain	Advocated by	Related stage(s)
Ğ	Conduction of countermeasure research for prototype pathogens	Conduction of countermeasure research for prototype pathogens to inform future vaccine designs for similar pathogens	Technological	$R_{10}, R_{16}$	$S_3$
$G_2$	Development of adjuvant technologies	Development of adjuvant technologies to strengthen the immune response, thus reducing the frequency of vaccination and facilitating dose sparing	Technological	$R_{18}, R_{22}, R_{23}$	$S_{22}$
ð	Adoption of in silico R&D	Adoption of computer models and digital technologies for vaccine development (e.g., artificial intelligence, organs on a chip, and biosensors), as well as regulatory innovations to speed up preclinical and clinical trials safely	Technological	$R_{13}, R_{24}$	S <sub>4</sub> :S <sub>9</sub> , S <sub>13</sub>
$G_4$	Restructuring the financing system	Establishment of a reliable and sustainable financing mechanism (at national and global levels) to ensure that the vaccines required for pandemic preparedness, prevention, and response are timely developed, ready, and responsive in future emergencies	Policy	$R_7, R_{10}, R_{14}, R_{15}, R_{16}, R_{25}$	$S_{16}$
Ğ	Identification of key areas of research	Identification of key areas of research as soon as possible (e.g., G <sub>1</sub> , G <sub>2</sub> , G <sub>3</sub> ), and mechanisms in place to quickly release funds from a pre-positioned pool (e.g., G <sub>4</sub> ) to jumpstart the R&D response	Policy	R <sub>15</sub>	S <sub>2</sub> :S <sub>9</sub> , S <sub>16</sub>
č	Development of an end-to-end preparedness and response ecosystem	Development of an end-to-end preparedness and response ecosystem capable of operating from clinical observation and care, through basic and translational research, to an adequate supply of necessary products widely delivered across the world to diagnose, treat, control, and prevent the disease and bring the outbreak, whatever the cause, to an end	Policy	R <sub>15</sub>	<b>S</b> <sub>1</sub> : <b>S</b> <sub>29</sub>
$\mathbf{G}_7$	Development of mechanisms for a temporary waiver of patents	Development of mechanisms for a temporary waiver of patents on platform technologies to reduce the cost of vaccines and increase global production	Policy	$R_{14}, R_{15}, R_{22}$	$S_{18}$
ů	Strengthen technology transfer	Strengthen technology transfer to create or leverage domestic production, reduce costs, and accelerate the introduction of new vaccines, particularly in middle and low-income countries	Policy	$R_1, R_{14}, R_{22}$	S <sub>11</sub> , S <sub>20</sub> , S <sub>22</sub>
G9	Establishment of a framework and threshold for activating R&D preparedness and response	Establishment of a framework and threshold for activating R&D preparedness and response for new outbreaks	Process	$\mathbf{R}_7, \mathbf{R}_{15}$	$S_{23}, S_{24}, S_{28}$
$G_{10}$	Definition of an agile regulatory structure and standardized procedures	Definition of an agile structure with standardized procedures for regulatory action worldwide, whether in an emergency or for licensing	Process	$R_7, R_{11}, R_{14}, R_{15}, R_{22}, R_{26}$	$S_6:S_{11}, S_{13}$
G <sub>11</sub>	Standardization of clinical trial procedures	Development of streamlined procedures without redundant underpowered trials, with a link between the learning and the confirmatory phase, and with more coordination and data sharing between major confirmatory trials	Process	$R_{13}, R_{14}, R_{17}, R_{25}, R_{26}$	S <sub>6</sub> :S <sub>9</sub> , S <sub>13</sub>

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Tabl	e 2 (continued)				
Tag <sup>a</sup>	Guideline	Description	Domain	Advocated by	Related stage(s)
$G_{12}$	Definition of protocols and tools for collecting data on post- marketing surveillance	Definition of global protocols and tools for real-time collecting and reporting data on post-marketing surveillance	Process	$R_8, R_{13}, R_{14}, R_{15}$	$S_{29}$
$G_{13}$	Establishment of a global genetic sequence repository	Establishment and funding of a global genetic sequence repository of potential pandemic pathogens to accelerate the exploration and discovery of new candidate vaccines	Infrastructure	$R_8, R_{15}$	S3
$G_{14}$	Preparation of continent-based virus-sharing networks	Prepare globally funded networks on all continents capable of receiving, verifying, storing, and sharing virus isolates	Infrastructure	R <sub>15</sub>	$\mathbf{S}_3$
$G_{15}$	Building a containment laboratories network	Building a network of containment laboratories to validate and make available animal models	Infrastructure	R <sub>15</sub>	$S_4, S_5$
$G_{16}$	Development of continent-based clinical and biological sample networks	Set up funded networks of investigators and laboratories on every continent to collect, store, and share clinical and biological samples	Infrastructure	$R_{13}, R_{15}$	$S_3:S_5$
$\mathbf{G}_{17}$	Establishment of country-based clinical supercenters	Establishment of country-based clinical supercenters to recruit patients, manage trials, and collate trial data	Infrastructure	$R_7, R_{13}, R_{17}$	$S_7:S_9, S_{13}$
$G_{18}$	Establishment of a global network of manufacturing facilities capabilities along the value chain	Establishment of a global network of vaccine manufacturing facilities to surge capacity for future emergencies (e.g., equipment, consumables, and services)	Infrastructure	$\mathbf{R}_{14}, \mathbf{R}_{15}, \mathbf{R}_{23}$	S <sub>10</sub> , S <sub>11</sub> , S <sub>22</sub>
$\mathbf{G}_{19}$	Strengthen national immunization programs	Develop tailored and scalable solutions to support immunization strategies	Institutional	$\mathbf{R}_3, \mathbf{R}_4$	$S_{14}$
$G_{20}$	Increase efforts to overcome vaccine hesitancy	Create programs, funding, and strategies to fight misinformation, bad information, fake news, and communication strategies, strengthening objective and unbiased data-based decisions and communication	Institutional	R,	$S_{28}$

<sup>a</sup> All guidelines of Table 2 emerged during the in-depth reading of the studies comprising the corpus of analysis; therefore, they are classified as open codes

#### Journal of Pharmaceutical Innovation



Fig. 2 Fast-track vaccine R&D model

of the meta-model was assessed by the same experts in vaccine R&D until it reached saturation, as reasoned by Eisenhardt [64]. Finally, the results presented in the "Vaccine Innovation Meta-Model for Pandemic Contexts" section close stage 5 of this research. The limitation of the research design adopted here lies in the fact that some work might have been overlooked, which does not invalidate the contribution of this article toward the existing body of knowledge of vaccine innovation models.

#### **Reference Models**

Two reference models were used as a conceptual basis to answer the six research questions posed in the "Introduction" section. The first was the *Vaccine Innovation Model* (VIC) by Van de Burgwal et al. [24], which combines the principle of stage-gates by Cooper [65] with the *Valorization and Technology Transfer Cycle* by Ribeiro et al. [23] to provide a cross-domain understanding on the value chain of vaccine innovation. The VIC comprises 29 stages and 28 gates distributed across ten interconnected workstreams, depicted circularly, as further detailed by Figures 7, 8, 9 and 10 (Appendix). The stage-gates are classified as defined (D), undefined (U), and monitoring (M). The defined stage-gates take place in a predictable order and timing. The undefined stage-gates have their occurrence and timing determined by various factors, whereas the monitoring stage-gates occur continuously and iteratively. This model was chosen for its ability to holistically represent, beyond the firm's boundaries, the value chain of vaccine innovation at an appropriate level of granularity. The second model used was the CIMO-logic by Denver, Tranfield, and Van Aken [52], which combines the logic of prescription and causality to explain the mechanisms by which intervention in a given context gives rise to specific outcomes. The model is composed of four components: (i) context (C), which represents the surrounding factors influencing the change; (ii) interventions (I), which relate to the elements intended to trigger the change; (iii) mechanisms (M), which refers to the mechanics of change; and (iv) outcomes (O), which account for the results stem from the change. Further details on CIMO are provided in Table 10 (Appendix). This model was chosen because of its ability to establish causal relationships qualitatively and its flexibility of instantiation to different contexts. The following section presents the vaccine innovation meta-model for pandemic contexts.



Fig. 3 Innovation causal model

#### Vaccine Innovation Meta-Model for Pandemic Contexts

This section presents the vaccine innovation meta-model for pandemic contexts, which is composed of three entities: (i) the fast-track vaccine R&D model; (ii) the innovation causal model; and (iii) the prospective framework. The fast-track vaccine R&D model depicts the reorganization of the activities required to develop, manufacture, and deliver safe, stable, and effective vaccines at pandemic speed. The model was built upon the Vaccine Innovation Cycle by Van de Burgwal et al. [24] and is composed of ten workstreams, 29 stages, 27 gates, and ten innovations, as shown in Fig. 2 and detailed in Table 6 (Appendix). Although the original proposition by Van de Burgwal et al. [24] is presented circularly, in this work, the model is depicted linearly to highlight the sequencing and duration of the stage-gates. In Fig. 2, the horizontal lanes represent the workstreams (W), which group stages of the same nature and purpose, while the vertical lanes outline the time intervals in years. The stages (S) consist of the best-practice activities needed to progress the project to the next decision point and are represented in Fig. 2 by the horizontal bars. The highlighted bars show the sequencing and duration of the stages in the pandemic context, which were defined based on the interpretation of the arguments present in the studies comprising the corpus of analysis, as well as on the timelines of the COVID-19 pandemic from the AJMC and WHO [57, 58]. The faded bars, in turn, show the sequencing and duration of the stages in the traditional context, which were established from the works by Biswas [21], Velho et al. [56], Van de Burgwal et al. [24], and Plotkin et al. [9]. The circles represent the points where the path forward for the next stage is agreed to, named gates (D, U, and  $T^1$ ), and the values between parentheses indicate the absolute frequency of the stagegates within the corpus of analysis. The time lags between the highlighted and faded stage-gates show the differences between the traditional and pandemic vaccine R&D paradigms. Finally, the hexagons exhibit the innovations (I) triggering the differences between the R&D paradigms, and the diamonds (C) represent critical incidents, which consist of events associated with the pandemic context.

The second entity, the innovation causal model, explains how innovations, driven by the pandemic and supported by contextual factors, enabled the R&D paradigm shift and made it possible to develop, manufacture, and deliver vaccines rapidly. Based on the *CIMO-logic* by Denyer,

<sup>&</sup>lt;sup>1</sup> In this work, the letter M of 'monitoring' was replaced by T of 'tracking' in order not to overlap with M of 'mechanism' stem from the CIMO-logic.

Tranfield, and Van Aken [52], the model is organized into four layers, as shown in Fig. 3. The first layer represents the context and is subdivided into two elements, the driving forces (F) and enablers (E). The driving forces refer to the motivators of the shift from the traditional to the pandemic R&D paradigm, while the enablers consist of the contextual factors that made the paradigm shift possible. The second layer refers to interventions, which in this research assume the form of innovations (I) that trigger the change. They configure central elements in the meta-model since they establish the bridge between the R&D fast-track model (Fig. 2) and the innovation causal model (Fig. 3). The third layer relates to the mechanisms (M), i.e., the mechanics underlying the change. Said otherwise, the mechanisms explain how the innovations transformed the traditional R&D paradigm into the pandemic one and generated their respective outcomes. Finally, the last layer refers to the outcomes (O). The outcomes point out the effects, whether positive or negative, coming from the R&D paradigm shift. The enablers (E), driving forces (F), innovations (I), and outcomes (O) are represented in Fig. 3 by rectangles, each one with its corresponding color and absolute frequency. These elements are defined in Appendix (Table 6). Lastly, the connections between the elements (e.g.,  $E \rightarrow I, F \rightarrow I, I \rightarrow M$ , and  $M \rightarrow O$ ) are represented by a continuous arrow, called relationships.

The last entity of the meta-model is the prospective framework (Table 2), consisting of a set of actions capable of stimulating future innovations, which are referred to as guidelines (G). The guidelines were classified into five domains [4]: (i) technological, i.e., techno-scientific knowledge, application, tools, and techniques; (iv) policy, i.e., governmental or supragovernmental rules, laws, directives, and programs; (iii) process, i.e., activities and tasks; (iv) infrastructure, i.e., physical resources, consumables, services, and human capabilities; and (v) institutional, i.e., norms, values, and behavior.

At the technological level, the main challenges include the existing R&D and innovation infrastructure, access to consumables, equipment, and services, high fixed costs, and investment in GMP manufacturing facilities, as well as financing instruments. Depending on the pathogen, the technology platform, and other factors, various issues may arise, primarily related to biosafety measures. Moreover, economic scale and scope, as well as demand conditions, become important drivers for investments in new technologies and facilities. In poor resource settings, these challenges become more pronounced since they still face developmental issues already overcome by rich countries. The COVID-19 pandemic exemplified these issues, prompting intense debates about intellectual property, global value chains, technology, and economic dependency. At the policy level, countries are challenged to allocate resources and redirect research priorities, while maintaining other state investments, which traditionally form the basis of a robust and innovative health research and innovation system. To approach prosperity and development differently, resource allocation and investment decisions should be based on the well-being of society, rather than other interests. Intellectual property is a significant barrier to entry, and should be addressed at the policy level. Although a patent waiver at the onset of the outbreak might allow some emerging countries with research and manufacturing capabilities to access new technologies, this is not a permanent and viable solution. At the process level, challenges are associated with establishing agile and clear processes at a system level so that the necessary policy instruments and resources can be implemented at the beginning, and health decisions are based on quality and reliable data. Regarding infrastructure, the main challenge is sustaining a steady flow of investments in R&D and manufacturing capacity building since preparedness necessitates long-term commitments. Lastly, the COVID-19 pandemic highlighted the importance of considering social and cultural factors which influence the decisionmaking regarding vaccine uptake, and the support of immunization programs at the institutional level.

In addition to domain classification, the guidelines were also linked to the stages they could potentially affect. This association bridges the prospective framework (Table 2) to the fast-track vaccine R&D model (Fig. 2), thus completing the meta-model, as illustrated in Fig. 4. The rationale underlying the connection of the three models is described, by workstreams, in the following subsections.

#### **Research and Development (W<sub>1</sub>)**

This workstream combines nine vaccine R&D-related stagegates, which starts with the unmet needs assessment  $(S_1-D_1)$ and scope preparation  $(S_2-D_2)$ , moves through the exploration and discovery  $(S_3-D_3)$ , progresses to preclinical development  $(S_4-D_4 \text{ and } S_5-D_5)$ , and ends with the application and execution of phase I, phase II, and phase III clinical trials  $(S_6-D_6:S_9-D_9)$  [24]. In the traditional R&D paradigm, these stage-gates are executed sequentially, lasting approximately ten years [9], as indicated by the faded bars in Fig. 2. In the pandemic R&D paradigm (highlighted bars in Fig. 2), this duration could be reduced to approximately one year due to three innovations, as seen in the COVID-19 pandemic:  $(I_7)$ nucleic acid (DNA/RNA) platform;  $(I_8)$  recombinant viral vector platform; and  $(I_6)$  adaptive clinical trial design.

Advances in biotechnology and molecular biology ( $E_3$ ) [4], combined with ongoing research for nearly a decade in preparation for infectious diseases of pandemic potential ( $E_2$ ) [3], allowed the design of new technological platforms such as nucleic acid (DNA/RNA) ( $I_7$ ) and recombinant viral vector ( $I_8$ ) [47]. The need to rapidly develop safe and effective vaccines to halt pandemic advances ( $F_3$ ) required new R&D

Fig. 4 Vaccine innovation metamodel for pandemic contexts



Boundaries: R&D, manufacturing, and delivery

strategies  $(F_7)$  [49], which, in the case of the COVID-19 pandemic, resulted in the possibility of using vaccine platforms not having the established track-record of classical approaches [17]. The use of genetic modifications to combat pathogenic mechanisms enabled the rapid adaptation  $(M_{10})$ of these platforms to new viruses, thus reducing in almost two years the duration of the exploration and discovery phase  $(O_7)$  of new candidate vaccines for COVID-19 [42]. Another benefit of using these platforms was the existence, in some cases, of already demonstrated safety profiles [17], thus making it possible to shortcut the preclinical development and move directly into clinical development, reducing even more ( $\approx 2$  years) the R&D lead time (O<sub>11</sub>). The precedent of using new platforms, coupled with their high adaptability  $(M_{10})$ , also made it possible for new companies to enter the vaccine segment  $(M_{11})$  [46], increasing the number of candidate vaccines (M12) and, therefore, the chance of having safe and effective vaccines  $(O_8)$  at the end of the R&D process [4].

Lower R&D lead times were not only related to technological innovations ( $I_7$  and  $I_8$ ), but also to process innovations, such as the adaptive and decentralized clinical trial design ( $I_6$ ) [45]. Enabled by flexible regulatory pathways ( $F_4$ ) [41], conditioned by high levels of community transmission ( $F_2$ ) [2], and supported by the possibility of changing trial protocol parameters according to observations, adaptive clinical trials allowed parallelism among clinical trial phases ( $M_6$ ) and, in some cases, enabled the merge between them (e.g., Phases I/ II and II/III) [44]. Executing randomized control trials (RCT) in parallel reduced the duration of clinical development ( $O_6$ ) by approximately five years, accounting for the largest share of total R&D lead time. However, lower R&D lead times did not come at zero cost. If, on the one hand, in the case of DNA/ RNA platforms, not using cultures or fermentation reduced the manufacturing complexity ( $M_8$ ) and facilitated their reproducibility and validation ( $M_9$ ) to the point of lowering costs ( $O_4$ ) and GMP lead time ( $O_5$ ) [3]. On the other hand, it required the use of ultra-cold chain technology ( $M_7$ ) [50], which increased not only manufacturing but also logistics costs ( $O_4$ ). Moreover, the limited number of companies with technological mastery of the new platforms further underscored the need for expansion and modernization of manufacturing systems worldwide ( $M_{13}$ ) [5], which by the end of 2021 had not yet reached the capacity to meet the global demand arising from the pandemic of COVID-19 ( $O_9$ ). Finally, although new vaccines have had adverse effects, such events were considered rare and not above what is observed in other cases.

The paradigm shift enabled a reduction of approximately nine years in vaccine R&D, but there are several opportunities for improvements, as pointed out by some guidelines of the prospective framework (Table 2). In technological terms, conducting countermeasure research to improve knowledge and develop databases of potential targets and simulation algorithms  $(G_1)$  may facilitate the exploration and discovery  $(S_3-D_3)$  of future vaccine candidates [17]. Likewise, in cases where there are no safety profiles already demonstrated, the adoption of in-silico clinical trials based on digital technologies (G<sub>3</sub>) might reduce, refine, or partially replace preclinical and clinical trials  $(S_4-D_4:S_9-D_9)$  [48]. From a process perspective, standardizing clinical trial procedures  $(G_{11})$  might enable the test of multiple vaccine candidates against a single control arm [18], facilitate data sharing and comparison of results across studies [50], and eliminate redundant activities [45], among other benefits. Finally, the technological and process guidelines are accompanied by other infrastructure guidelines, such as (i) the establishment of a global genetic sequence repository  $(G_{13})$  to share the genetic sequencing of potential pandemic pathogens [2]; (ii) the sharing of continent-based virus sharing networks ( $G_{14}$ ) to receive, verify, store, and share virus isolates locally [44]; (iii) the building of a containment laboratories network ( $G_{15}$ ) to validate animal models [44]; (iv) the development of continent-based clinical and biological sample networks ( $G_{16}$ ) to locally collect, store, and share clinical and biological samples [43]; and (v) the establishment of country-based clinical supercenters ( $G_{17}$ ) to recruit patients, manage trials, and collate trial data [45].

#### Good Manufacturing Practices (GMP) (W<sub>2</sub>)

Composed of two stage-gates, chemistry, manufacturing, and control (CMC)  $(S_{10}-D_{10})$  and prepare manufacturing  $(S_{11}-D_{11})$ , this workstream comprises the activities and decisions concerning the manufacturing preparation to meet good manufacturing practices (GMP) [24]. In the traditional R&D paradigm, these stage-gates are performed in series, usually precede clinical trials  $(S_7-D_7:S_9-D_9)$ , and have an aggregated duration of about four years (faded bars in Fig. 2) [9]. In the pandemic R&D paradigm, their execution remained serial, but progressed in parallel with clinical trials, even with a reduction of approximately three years in lead time, as seen in Fig. 2.

Two innovations might explain the short duration of these activities: (i) partnership building  $(I_0)$  and (ii) extraordinary GMP certification  $(I_4)$ , such as those under the International Council for Harmonization (ICH), like the Pharmaceutical Inspection Co-operation Scheme (PIC/S). Stimulated by the need to develop alternative strategies for upscaling production  $(F_8)$ , the partnerships were built through technology transfers [12], mainly between developers and contract manufacturing organizations (CMO) and, in some cases, between developers and state-owned manufacturers, such in Influenza H1N1 outbreak [37]. The partnership building, besides helping to expand local (M13) and global production capacity  $(O_9)$  [49], also made it possible to reduce manufacturing costs (O<sub>4</sub>) by sharing the risks (M<sub>14</sub>) inherent in the early stages of R&D ( $S_4$ - $D_4$ : $S_8$ - $D_8$ ) [47]. In turn, the extraordinary GMP certification ( $I_4$ ), empowered by flexible regulatory pathways  $(F_4)$  and supported by legal reference mechanisms  $(E_4)$ , enabled, through remote inspections and the use of certificates issued by other regulators  $(M_5)$ , reductions in GMP  $(O_5)$  and licensing lead times  $(O_2)$  with the drawback of increasing ethical and regulatory risks [4].

Unfortunately, concerning the COVID-19 vaccines, the production capacity did not and still does not meet the global demand, particularly in low- and middle-income countries. From a process standpoint, one way to reverse such undesirable effects is through strengthening technology transfer ( $G_8$ ), either by direct transfer, via hubs, or through capacity building [36, 47], as pointed out in the prospective framework (Table 2). Another alternative, but of an infrastructure nature, that may help increase domestic production, reduce

costs, and accelerate the time-to-market of new vaccines is the establishment of global factory networks  $(G_{18})$  [5].

### Market, Preparation, Registration, and Introduction (W<sub>3</sub>)

This workstream comprises the stage-gates related to the introduction of vaccines on the market, which begins with market preparation  $(S_{12}-D_{12})$ , goes through registration  $(S_{13}-D_{13})$ , advances to national implementation (S14-D14), and ends with market deployment  $(S_{15}-D_{15})$  [24]. These stage-gates occur serially in the traditional R&D paradigm, with the beginning of registration (S13-D13) conditional on completing the RCT Phase III ( $S_0$ - $D_0$ ). In the pandemic R&D paradigm, the stage gates of the workstream W3 were executed in parallel to each other and to the clinical development-related stage-gates  $(S_6-D_6:S_9-D_9)$ . In the case of the COVID-19 pandemic, the parallelism of stage-gates from S<sub>4</sub>-D<sub>4</sub> to S<sub>14</sub>-D<sub>14</sub> shortened the vaccine time-to-market  $(O_{12})$  by approximately 11 years, being the main outcome of the R&D paradigm shift. In this workstream, five innovations contributing to the reduction in time-to-market were found: (i) advanced market commitment and direct grants  $(I_1)$ ; (ii) extraordinary registration and post-registration petitions  $(I_2)$ ; (iii) emergency use authorization  $(I_3)$ ; (iv) extraordinary GMP certification  $(I_4)$ ; and (v) rolling submission/review  $(I_5)$ .

The financial risks ( $O_{10}$ ) arising from unfolding new R&D strategies ( $F_7$ ) and flexible regulatory pathways ( $F_4$ ) [42], as well as the historically inequitable vaccine distribution ( $O_1$ ) [47], required alternative financing mechanisms ( $F_5$ ) [5]. Driven by global coordination ( $E_1$ ), these mechanisms ( $F_5$ ) stimulated the cooperation between public and private institutions ( $F_6$ ) [17], which, supported by legal channels ( $E_4$ ), resulted in the adoption of advanced market commitments and direct grants ( $I_1$ ) [18]. In the COVID-19 pandemic, this innovation ( $I_1$ ) ensured not only sustainable demands for the development, manufacture, and delivery of new vaccines ( $M_2$ ) [49], but also secured the partial allocation of doses for low- and middle-income countries as soon as vaccines prove to be effective ( $M_1$ ) [47].

In regulatory terms, the rolling submission/review ( $I_5$ ), combined with the adaptive clinical trials ( $I_6$ ), was instrumental in speeding up licensing times in the COVID-19 vaccines [41]. First, it enabled conducting the phases of clinical development in parallel [49]. Second, it allowed the evaluation of the partial results of some phases in parallel with the execution of others, making it possible to grant emergency use authorization ( $I_3$ ) at the time of its creation for some candidate vaccines [4]. Although this grant made possible the use of vaccines under emergency listing ( $M_4$ ) [7], it was the prior enrollment of these vaccines in the national immunization systems ( $S_{14}$ - $D_{14}$ ) which permitted their immediate administration in the population ( $O_{14}$ ) to timely reduce the disease burden ( $O_{15}$ ). Two other regulatory innovations were also important. The extraordinary

GMP certification (I<sub>4</sub>), as already mentioned above, enabled the adoption of remote inspections and the use of existing certificates, thus reducing the GMP lead time (O<sub>5</sub>) [28], and the extraordinary registration and post-registration petitions (I<sub>2</sub>), which enabled the licensing of vaccines that demonstrated safety and efficacy profiles in compliance with the target product profile thresholds set by the WHO, as well as the immediate implementation of active pharmaceutical ingredient (API) related changes (M<sub>3</sub>) [4].

Although this workstream (W<sub>3</sub>), together with R&D (W<sub>1</sub>), has been responsible for a significant reduction in time-tomarket (O<sub>12</sub>) ( $\approx$  7 years), the procedures used by regulatory agencies of different countries remain uncoordinated and inharmonious [18]. This context signals that further progress can be made, such as defining agile regulatory structures and standardized procedures (G<sub>10</sub>) to enable regulators to exchange symmetric information and make decisions based on the same data [44]. Furthermore, in institutional terms, it is also required the development of tailored and scalable solutions to support national immunization programs (G<sub>19</sub>) [6, 38].

#### Funding and Business Development (W<sub>4</sub>)

This workstream is composed of six stage-gates sharing the goal of funding and business development [24]: (i) funding  $(S_{16}-U_{16})$ ; (ii) scouting  $(S_{17}-U_{17})$ ; (iii) intellectual property protection ( $S_{18}$ - $U_{18}$ ); (iv) spin-off company ( $S_{19}$ - $U_{19}$ ); (v) partnering (S<sub>20</sub>-U<sub>20</sub>); and (vi) acquisition (S<sub>21</sub>-U<sub>21</sub>). In contrast to the previous workstreams  $(W_1:W_3)$ , even in the traditional R&D paradigm, the stages comprising W<sub>4</sub> do not necessarily occur sequentially. Moreover, fulfilling all stagegates and their execution order is not a requirement for each candidate vaccine, a pattern that was also incorporated into the pandemic R&D paradigm [24]. Two innovations rooted in workstream W4 and influencing stage-gates of other workstreams (W<sub>2</sub>, W<sub>3</sub>, and W<sub>5</sub>) were identified in this context. One was the adoption of advanced market commitments and direct grants  $(I_1)$  [18], which ensured sustainable demands for vaccine R&D (M<sub>2</sub>) [49], as well as secured a share of doses for low- and middle-income countries  $(M_1)$  [47]. The other was the partnership building  $(I_0)$ , which accelerated the expansion and modernization of manufacturing technology and capacity  $(M_{13})$  [49], enabled sharing of the risks inherent in R&D  $(M_{14})$  [47], and allowed, in conjunction with the introduction of new vaccine platforms ( $I_7$  and  $I_8$ ), the entry of new companies in the vaccine segment  $(M_{11})$  [46].

However, there is still room for improvement or expansion of some initiatives undertaken in other outbreaks and the COVID-19 pandemic. Without a doubt, the development of mechanisms for a temporary waiver of patents on platform technologies at the outset of the outbreak ( $G_7$ ) would have been welcomed by developing countries with research and manufacturing capabilities, since it could have reduced the cost of vaccines, increased global production capacity [18], and even created a more balanced negotiating landscape for countries participating in demand and pull mechanisms such as the ACT/COVAX and/ or pre-procurement or technology transfer agreements concerning intellectual property (IP) protection. Similarly, among other funding-related initiatives, restructuring the financing system (G<sub>4</sub>) to ensure that the vaccines required for pandemic preparedness, prevention, and response are timely developed, ready, and responsive in the event of the next pandemic would have been more than relevant if in place when COVID-19 emerged [44].

#### Manufacturing (W<sub>5</sub>)

This workstream consists of one stage-gate related to manufacturing ( $S_{22}$ - $U_{22}$ ). Manufacturing vaccines include effective up/downstream processing, quality assurance and control, and the compilation of batch dossiers, which, contingent on GMP conditions, are approved for clinical use [24]. The beginning of the manufacturing stage-gate ( $S_{22}$ - $U_{22}$ ), conditioned to the end of the preparation stage-gate ( $S_{11}$ - $D_{11}$ ), remained unchanged in the pandemic R&D paradigm. Compared to the traditional R&D paradigm, the difference is that its duration was shortened to meet the first demands stemming from the emergency use authorization of some candidate vaccines ( $I_3$ ). As well as in the manufacturing preparation ( $S_{11}$ - $D_{11}$ ), what made it possible to shorten the duration of  $S_{22}$ - $U_{22}$  was the building of partnerships ( $I_9$ ) with CMOs and state-owned producers [49].

In the COVID-19 pandemic, manufacturing systems were able to quickly produce after receiving emergency use authorization, yet global production capacity remains a problem. From an infrastructure perspective, this issue could be addressed by setting up regional and/or global networks of manufacturing facilities  $(G_{18})$  [5], which could be used to meet medical requirements in various contexts during health emergencies. To ensure sustainability in the long term, flexible and multipurpose facilities with high modularity should be prioritized for investment. From a technological perspective, this problem might be addressed with adjuvant technologies (G<sub>2</sub>). This is because by strengthening the immune response, adjuvants can reduce the frequency of vaccination, making it feasible, with the same global production capacity, to vaccinate more individuals [1].

#### Market Monitoring (W<sub>6</sub>)

Composed of two stage-gates, global unmet needs assessment ( $S_{23}$ - $T_{23}$ ) and demand articulation ( $S_{24}$ - $T_{24}$ ), this workstream comprises the activities and decisions concerning monitoring, assessment, and prioritization of unmet global needs [24]. In the traditional R&D paradigm, as well as in the pandemic one, the stage-gates within workstream  $W_6$ take place continuously and iteratively rather than being preceded by the completion of a previous stage-gate. Furthermore, gates are less formal and sometimes represent outcomes of certain activities rather than fixed criteria against which deliverables of activities are evaluated [24].

In the pandemic R&D paradigm, two critical incidents related to the workstream W<sub>6</sub> trigger mobilizations in the vaccine value chain for pandemic preparedness and response. The first is the emergence of an outbreak of an as-yet-unknown infectious disease  $(C_1)$ , which, depending on the rate of community transmission  $(F_2)$  and impact on health, social, and economic systems  $(F_1)$ , quickly evolves into a pandemic  $(T_{23})$  [4]. In the case of the COVID-19 pandemic, the time lag between C1 and T23 was approximately three months, with the scientific community beginning research activities days after the outbreak was identified. This initiative allowed some candidate vaccines to begin clinical trials concurrently with the pandemic declaration. The second critical incident refers to the emergence of new virus variants ( $C_2$ ), which demands iterations in the R&D process triggered by the prioritization of unmet needs, as illustrated by the feedback between  $T_{24}$  and  $S_2$  in Fig. 2 [48]. This feedback reinforces the cyclical nature of innovation models advocated by Van de Burgwal et al. [24].

In this context, besides the initiatives already established or underway, the prospective framework (Table 2) points out some alternatives to make preparedness and response to new pandemics more robust. The first one  $(G_5)$  is the identification of key areas of research as soon as possible (e.g.,  $G_1$ ,  $G_2$ ,  $G_3$ ), and mechanisms in place to quickly release funds from a pre-positioned pool (e.g.,  $G_4$ ) to jumpstart the R&D response [44]. The second  $(G_6)$  consists of the development of an endto-end preparedness and response ecosystem capable of operating from clinical observation and care, through basic and translational research, to an adequate supply of necessary products widely delivered across the world to diagnose, treat, control, and prevent the disease and bring the outbreak, whatever the cause, to an end [44]. Finally, the last guideline  $(G_9)$ refers to establishing a framework and threshold for activating R&D preparedness and response for new outbreaks [39].

#### Innovation Project Monitoring ( $W_7$ ), Portfolio Monitoring ( $W_8$ ), and Product Monitoring ( $W_{10}$ )

Three other monitoring workstreams compose the fast-track vaccine R&D model in Fig. 2 [24]: (i) innovation project monitoring ( $W_7$ ); (ii) portfolio monitoring ( $W_8$ ); and (iv) product monitoring ( $W_{10}$ ). As in  $W_6$ , these workstreams and their respective stage-gates took place continuously and iteratively in both traditional and pandemic R&D paradigms. Although the workstreams  $W_7$  and  $W_8$  were not explicitly addressed in the studies reviewed in this research, some related challenges are evident. In the stage-gate of portfolio monitoring ( $S_{27}$ ), the challenge is to quickly include a new

vaccine in the portfolio without impacting the contracted demand for other vaccines from national immunization programs. In the stage-gate of product monitoring ( $S_{29}$ ), in turn, although there are national actions to enable real-time data collection, from a global standpoint, this process still lacks integrated tools and more uniform protocols ( $G_{12}$ ) [18], as indicated in the prospective framework (Table 2).

#### Public Affairs Monitoring (W<sub>9</sub>)

Composed of one stage, the public affairs  $(S_{28})$  workstream refers to tracking and analyzing media coverage and public opinion on the vaccine. This includes identifying key issues and themes, as well as measuring the level of support, opposition, or hesitancy to vaccination [24]. In this context, anti-vax groups and vaccine hesitancy  $(F_9)$  have significantly impacted vaccine coverage (O<sub>14</sub>). The WHO has named lower vaccine uptake as one of the biggest public health problems of our time. To overcome this issue, manufacturers, academia, and multilateral organizations have joined efforts to strengthen awareness and disseminate scientific information about vaccines and immunization through massive digital communication campaigns ( $E_5$ and E<sub>6</sub>). Conveyed through webinars, fast-checking sites, and apps  $(M_{15})$ , it helped improve public trust  $(O_{13})$ , thus resulting in higher vaccination rates  $(O_{14})$  and, therefore, in reducing the disease burden  $(O_{15})$ , which was considered an innovation in COVID-19 pandemic  $(I_{10})$  [12]. Despite the work that has been done, it is still necessary to advance in creating programs and funding, as well as strategies to fight misinformation, bad information, fake news, and communication strategies  $(G_{20})$  [38].

#### **Discussion of the Results**

This work presents a vaccine innovation meta-model for pandemic contexts, which was built from a systematic literature review and meta-synthesis of 27 articles and reports (2011-2021) encompassing research on vaccine R&D in situations of global health threats, disease outbreaks, epidemics, or pandemics. The meta-model is composed of three entities: (i) the fast-track vaccine R&D model; (ii) the innovation causal model; and (iii) the prospective framework. The fast-track vaccine R&D model depicts, from the firm to the global level, the reorganization of the activities required to develop, manufacture, and deliver safe and effective vaccines at pandemic speed. Unlike traditional R&D models that bring the defined stage-gates (S1-D1:S15) occurring sequentially [e.g., 21, 22, 24], the first meta-model entity presents most of them running in parallel, as advocated by Lurie et al. [3] and Drury, Jolliffe, and Mukhopadhyay [31]. The beginning of one stage not conditional on the completion of the other, combined with a shorter duration of stage-gates, resulted

in a reduction of vaccine time-to-market of approximately 11 years, when compared to the works of Biswas [21], Velho et al. [56], Van de Burgwal et al. [24], and Plotkin et al. [9].

The first entity of the meta-model has its roots in R&D; therefore, it is plausible that the stage-gates belonging to the R&D workstream  $(W_1)$  appear more frequently in the corpus of analysis. However, in this group, the stage-gate  $S_1$ - $D_1$ appeared with null frequency (Table 7), an issue that might have overlooked some innovations related to the prioritization of R&D opportunities. Similarly, other stage-gates of null frequency were also identified in the workstreams of innovation project monitoring  $(W_7)$  and (ii) portfolio monitoring  $(W_8)$ . In  $W_7$  and  $W_8$ , the fact that the related stagegates appear with zero frequency might have left out of the meta-model some firm-level innovations and mechanisms that enabled both the technology transfer of products still under development, as well as the minimization of impacts on the supply of other vaccines already contracted by national immunization programs. Finally, although the fast-track vaccine R&D model was depicted in a linear fashion, in a pandemic context, the emergence of new variants, represented by the relationship  $T_{24} \rightarrow D_2$  in Fig. 2, reinforces the cyclical nature of the meta-model as initially posed by Ribeiro et al. [23] and later adopted by Van de Burgwal et al. [24].

The main differences between the meta-model presented in this work and the models developed in contexts of global health threats, disease outbreaks, epidemics, or pandemics [e.g., 3, 28, 29] are the longer extension of the value chain, as well as the identification of innovations and mechanisms, which driven by the pandemic and supported by contextual factors, enabled the R&D paradigm shift and consequently made it possible to develop, manufacture, and deliver vaccines at a rapid pace. The cause-effect relationships among these elements are established in the second entity of the meta-model depicted in Fig. 3, known as the innovation causal model. In addition to cause-effect relationships underlying the R&D paradigm shift, the innovation causal model brings empirical evidence on the adoption of mechanisms from previous models, such as the rationale of pulled and pushed demand to sustain the R&D investments by Michael Kremer [25, 26] and Brogand and Mossialos [27]. Moreover, some innovations presented by the second entity of the metamodel empirically present themselves as countermeasures to the bottlenecks identified in other models [e.g., 31]. One example is the use of new vaccine platforms (e.g., DNA/ RNA or recombinant viral vector) to reduce manufacturing complexity  $(M_8)$  and facilitate their reproducibility and validation  $(M_9)$  to the point of lowering costs  $(O_4)$  and GMP lead time  $(O_5)$ . Another example includes the adoption of adaptive clinical trials  $(I_6)$  combined with the rolling submission/review (I<sub>5</sub>) as a way to enable the execution of phases of clinical trials in parallel and thereby reduce clinical development and licensing lead time ( $O_6$  and  $O_2$ ).

Innovations, like the adoption of in silico clinical trials [e.g., 28], were not identified as stylized facts in the pandemic context and, consequently, are neither in the first nor in the second entity of the meta-model. However, they appear in the third entity, called the prospective framework (Table 2), as guidelines for future innovations. Besides bringing the guidelines in a single source, the prospective framework also classifies them according to their nature (e.g., technological, process, and infrastructure). By proposing the infrastructure category, the third entity of the meta-model expands the innovation classes offered by Defendi, Madeira, and Borschiver [4], which are primarily limited to the technological and process perspectives. In summary, the meta-model provides a holistic view of the vaccine R&D paradigm for pandemic contexts, which not only explains the mechanisms of change, but also brings guidelines for future changes, which is believed to be the main contribution of this work.

#### **Closing Remarks**

This work integrated the results of 27 studies into a metamodel for vaccine innovation in pandemic contexts, providing a framework for emergencies in which regulators, industry, governments, academia, and society face considerable challenges and must make difficult trade-off decisions. The meta-model proposed here combines three dimensions, each comprising specific elements related to one another in a cumulative causation dynamic. This helps to identify the key issues that need to be addressed at the onset of future outbreaks and to guide better policy and investment decisions for supporting faster, safer, and more effective vaccine development, manufacturing, and uptake in pandemic contexts.

In terms of limitations, some have been identified. The first is that the meta-model results from a joint evaluation of only 27 works, making it impossible to generalize statistically, but only in analytical terms. Another limitation is that the prospective framework presented in Table 2 limits itself to the indications of future directions recovered from the works comprising the corpus of analysis, thus leaving out the side effects of these indications over time and space. Concerning the fast-track vaccine R&D model outlined in Fig. 2, some stage-gates showed zero frequency, which may have left important innovations and mechanisms out of the meta-model. One of the hypotheses is that the granularity of the studies making up the corpus of analysis did not allow the identification of these stage-gates. This limitation could be overcome in future works by considering a corpus of analysis composed of longitudinal studies on each specific factor along the three dimensions of the model. Finally, immunization and vaccine uptake in a pandemic and the multifocal nature of related challenges are outside the boundaries of the meta-model built in this work. In this sense, models that expand these boundaries may create opportunities for future research, contributing to understanding the process from end to end.

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literature	
r systematic	•
g	
Protocol	
Table 3	

•			
Research Protocol			
Research Title: Vaccine R&D in Pandemic Cc Research Team: Fialho, B. C., Gauss, L., Soar	ontexts: Systematic Literature Re res, P. F., Medeiros, M. Z., Lacer	eview and Meta-Synthesis rda, D. P.	
statenoiders: Bio-Manguinnos/Fiocruz Immu Revision: 04	Inological Tecnnology Institute Date: 11/24/2021	Revised by: Omitted for blind review purposes	
1. Research Question(s):			
<ol> <li>Which approaches of vaccine R&amp;D conside</li> <li>What are the differences between vaccine R</li> <li>Which forces drove the change of vaccine F</li> <li>Which innovations made it possible to shift</li> <li>Which mechanisms might explain the chang</li> <li>How might the changes in R&amp;D from tradit</li> </ol>	er pandemic contexts in their des &&D in traditional and pandemic R&D from traditional to pandem t vaccine R&D from traditional t ges brought about by these innov tional to pandemic contexts affect	sign? c contexts? nic contexts? to pandemic contexts? vations? ct the vaccine value chain?	
2. Research Objective(s)			
<ul> <li>2.1 Identify which approaches of vaccine R&amp;D</li> <li>2.2 Identify the differences between vaccine R&amp;</li> <li>2.1 Adamtér, which forward damas during the schemes of w</li> </ul>	<ul> <li>Consider pandemic contexts in &amp;D in traditional and pandemic</li> </ul>	their design? contexts?	
2.4 Identify which innovations made it possible 5 Identify which innovations made it possible	e to shift vaccine R&D from trad	ditional to pandemic contexts?	
2.5 Identify which mechanisms might explain t 2.6 Identify how the changes in R&D from trad 2.7 Identify future perspectives for vaccine R&.	the changes prought about by the ditional to pandemic contexts aff cD in pandemic contexts.	ese innovations? fect the value chain of vaccine innovation?	
3. Review Scope:			
3.1 Amplitude:	□ Narrow		⊠ Broad
3.2 Deepness:	⊠ Superficial		□ Deep
3.3 Review Type:	□ Aggregative		⊠ Configurative
4. Theoretical/Conceptual Framework:			
Vaccine R&D is a high-risk and expensive prov surveillance agencies' requirements, develope Over the past years, this traditional R&D part situations, such as those imposed by H1N1 in to-market while mitigating the technical and e	cess, which typically takes multi ers traditionally follow a linear s adigm has been questioned by th filtuenza, Ebola, Zika, and now S economic risks of its execution,	iple candidates and many years to produce a licensed var sequence of steps, with multiple pauses for data analysis are scientific community and the vaccine industry given i SARS-CoV-2 [3]. As a result, it emerges the need for a n a subject that this research aims to investigate.	ccine [9]. Because of the cost, high failure rates, and or manufacturing process checks, as depicted in Fig. 5. Is inability to urgently respond to epidemic/pandemic ew vaccine R&D paradigm capable of reducing the time-

Up to 2021.

## 6. Search String:

TITLE-ABS-KEY (vaccine AND ("research and development" OR "R&D" OR "innovation") AND ("epidemic" OR "pandemic" OR "outbreak" OR "emergency")) AND (PUBYEAR < 2022) AND (LIMIT-TO (LANGUAGE, "English")) AND (LIMIT-TO (DOCTYPE, "ar")).

□ Other:

# 7. Search Sources:

⊠ Science Direct
⊠ Web of Science
🖂 Scopus

Table 3 (continued)			
Research Protocol			
<ul> <li>8. Searching Approach:</li> <li>⊠ Database searching</li> <li>9. Eligibility Criteria:</li> </ul>	⊠ Experts contacting	🖂 Snowballing	□ Other:
9.1 Inclusion criteria:	9.1.1 Research concerning vaccine R&D approaches	for the outbreak, epidemic, or pandemic contexts (e.g.,	H1N1 influenza, Ebola, Zika, and SARS-CoV-2).
9.2 Exclusion criteria:	<ul> <li>9.2.1 Results and/or caveats in vaccine R&amp;D for parti.</li> <li>9.2.2 Lack of vaccine R&amp;D models or frameworks.</li> <li>9.2.3 Not related to vaccine R&amp;D.</li> <li>9.2.4 Policies/initiatives for combating epidemics/pan</li> <li>9.2.5 Funding policies/initiatives for vaccine R&amp;D.</li> <li>9.2.6 Results and/or caveats in vaccination strategy.</li> <li>9.2.7 Policies/initiatives for introducing vaccines in d</li> <li>9.2.8 Vaccine R&amp;D fundamentals.</li> <li>9.2.9 Literature reviews.</li> </ul>	cular diseases. demics. eveloping countries.	
10. Data Analysis:			
10.1 Scientometric analysis:	□ Scientific development		
10.2 Bibliometric analysis:	□ Research performance	□ Scientific mapping	
<ul><li>10.3 Content analysis:</li><li>11. Data Synthesis:</li></ul>	□ Aggregative	⊠ Thematic analysis	⊠ Structural analysis
11.1 Aggregative syn- thesis:	□ Quantitative meta-analysis	□ Qualitative meta-analysis	
11.2 Configurative synthesis:	⊠ Meta-synthesis	□ Other:	



Fig. 5 TraditionalR&D paradigm (Created by authors based on [3, 9, 56])



Fig. 6 Flowchart of data reduction in the systematic literature review

Table 4 Excluding statistics           concerning database searching	No. of exclu	usions Percentage	Excluding criteria
	166	25.42%	Duplicate studies
	133	20.37%	Results and/or caveats in vaccine R&D for particular diseases
	129	19.75%	Does not address vaccine R&D models or frameworks
	121	18.53%	Not related to vaccine R&D
	41	6.28%	Policies/initiatives for combating outbreaks/pandemics
	20	3.06%	Funding policies/initiatives for vaccine R&D
	19	2.91%	Results and/or caveats in vaccination strategy
	18	2.76%	Paper not found
	5	0.77%	Policies/initiatives for introducing vaccines in developing countries
	1	0.15%	Vaccine R&D fundamentals
	653	100.0%	Total

**Table 5** Excluding statisticsconcerning the snowballing

No. of exclusions	Percentage	Excluding criteria
1.412	78.44%	Not related to vaccine R&D
363	20.17%	Duplicate studies
16	0.89%	Does not address vaccine R&D models or frameworks
4	0.22%	Results and/or caveats in vaccine R&D for particular diseases
3	0.17%	Results and/or caveats in vaccination strategy
1	0.06%	Policies/initiatives for introducing vaccines in developing countries
1	0.06%	Funding policies/initiatives for vaccine R&D
1.800	100.0%	Total



Fig. 7 Most relevant sources found in database searching







Fig. 8 Most frequent words retrieved from databases searching: a keywords; b title; c abstract



Fig. 9 Trending topics retrieved from database searching (abstracts)

#### Table 6 Mixed encoding scheme

Tag	Title	Definition/function	Туре
w	Workstreams	It groups stage-gates of the same nature and purpose	-
$W_1$	Research and development (R&D)	It comprises the activities and decisions related to vaccine R&D	Apriori cat.
W <sub>2</sub>	Good manufacturing practices (GMP)	It comprises the activities and decisions related to the manufacturing preparation to meet GMP	Apriori cat.
<b>W</b> <sub>3</sub>	Market preparation, registration, and introduction	It comprises the activities and decisions related to introducing vaccines on the market	Apriori cat.
$W_4$	Funding and Business Development	It comprises the activities and decisions related to funding and business development	Apriori cat.
<b>W</b> <sub>5</sub>	Manufacturing	It comprises the activities and decisions related to vaccine manufacturing	Apriori cat.
W <sub>6</sub>	Market monitoring	It comprises the activities related to monitoring, assessing, and prioritizing unmet global needs	Apriori cat.
<b>W</b> <sub>7</sub>	Innovation project monitoring	It comprises the activities related to the monitoring of partnership and vaccine projects	Apriori cat.
<b>W</b> <sub>8</sub>	Portfolio monitoring	It comprises the activities related to the monitoring of multiple vaccine projects	Apriori cat.
<b>W</b> <sub>9</sub>	Public affairs monitoring	It comprises the activities related to the monitoring of public affairs	Apriori cat.
W <sub>10</sub>	Product monitoring	It comprises the activities related to the monitoring of adverse effects	Apriori cat.
S	Stages	It consists of the best-practice activities needed to progress the project to the next decision point	-
$S_1$	Stakeholder unmet needs assessment	It consists of assessing unmet needs to define R&D opportunities	Cat. code
$\mathbf{S}_2$	Scoping and preparation	It consists of scoping and preparing projects to meet R&D opportunities	Cat. code
<b>S</b> <sub>3</sub>	Exploration and discovery	It consists of elucidating pathogenic mechanisms to identify targets and generate candidate vaccines	Cat. code
<b>S</b> <sub>4</sub>	Early-stage preclinical	It consists of optimizing and validating candidate vaccines in simple animal models	Cat. code
<b>S</b> <sub>5</sub>	Late-stage preclinical	It consists of testing candidate vaccines in complex animal models to assess efficacy, immunogenicity, safety, and toxicity	Cat. code
<b>S</b> <sub>6</sub>	Clinical trial application	It consists of defining and validating clinical trial design with competent authorities	Cat. code
<b>S</b> <sub>7</sub>	Randomized control trial (RCT) – Phase I	It involves applying the candidate vaccine to a few volunteers to test safety and dose and assess its initial ability to stimulate the immune system	Cat. code
<b>S</b> <sub>8</sub>	Randomized control trial (RCT) – Phase II	It consists of applying the candidate vaccine to hundreds of volunteers to obtain more safety data and assess its ability to stimulate the immune system (efficacy)	Cat. code
<b>S</b> <sub>9</sub>	Randomized control trial (RCT) – Phase III	It consists of applying the candidate vaccine to thousands of volunteers to confirm its efficacy and learn more about adverse reactions in varied groups of individuals	Cat. code
S <sub>10</sub>	Chemistry, manufacturing, and control (CMC)	It consists of evaluating the facilities and infrastructure required for production, specifying the up/downstream processing platforms, and preparing quality control tests in consultation with regulatory authorities	Cat. code
S <sub>11</sub>	Prepare manufacturing	It consists of adequating the existing facilities and infrastructure, as well as ensuring the necessary resources for the entire operationalization of the vaccine production chain	Cat. code
S <sub>12</sub>	Market preparation	It consists of defining the market and pricing strategies	Cat. code
S <sub>13</sub>	Registration	It consists of preparing and submitting the vaccine dossier to the regulatory authorities	Cat. code
<b>S</b> <sub>14</sub>	National implementation	It consists of articulating the implementation strategy with governments and stakeholders	Cat. code

Table 6	(continued)		
Tag	Title	Definition/function	Туре
S <sub>15</sub>	Market deployment	It consists of introducing the vaccine into the market on a case- by-case basis or within the context of a vaccination program	Cat. code
S <sub>16</sub>	Funding	It consists of acquiring funding to support development steps, including non-dilutive financing, investors, and early revenues generated through service	Cat. code
S <sub>17</sub>	Scouting	It consists of assessing the technical and market potential of relevant findings in early-stage R&D	Cat. code
<b>S</b> <sub>18</sub>	Intellectual property (IP) protection	It consists of drafting, filing, and maintenance of patent applications	Cat. code
S <sub>19</sub>	Spin-off company	It turns a subsidiary into a new and separate company to enable future partnerships	Cat. code
S <sub>20</sub>	Partnering	It identifies and selects partners to improve development, production, and distribution processes	Cat. code
S <sub>21</sub>	Acquisition	It consists of large vaccine companies acquiring innovations to make up their development pipeline	Cat. code
S <sub>22</sub>	Manufacturing	It consists of executing the up/downstream processes, quality assurance, quality control, and compilation of batch dossiers	Cat. code
S <sub>23</sub>	Global unmet needs assessment	It consists of elaborating a list of vaccine-preventable unmet needs	Cat. code
S <sub>24</sub>	Demand articulation	It prioritizes unmet needs, defines articulation factors, and reviews global policy recommendations	Cat. code
S <sub>25</sub>	Monitoring project	It consists of monitoring the project performance evolution	Cat. code
S <sub>26</sub>	Monitoring partnership	It consists of monitoring the execution of contractual commitments made between partners	Cat. code
S <sub>27</sub>	Monitoring portfolio	It consists of monitoring the performance evolution of projects running in parallel	Cat. code
S <sub>28</sub>	Public affairs	It consists of monitoring public affairs	Cat. code
S <sub>29</sub>	Post-market surveillance (Phase IV)	It consists of recognizing adverse events following immunizations, adequate vaccine quality, vaccination effectiveness, and gathering market and operational feasibility feedback	Cat. code
D, U, T	Gates (defined, undefined, and monitoring/tracking)	It consists of the points where the path forward for the next stage is agreed to	-
<b>D</b> <sub>1</sub>	Needs prioritization	It concerns the decision of which R&D opportunities should be selected and/or prioritized	Cat. code
D <sub>2</sub>	Star exploration	It concerns the decision of allocating resources for the R&D project	Cat. code
D <sub>3</sub>	Lead identification	It concerns the decision to proceed to early-stage preclinical development	Cat. code
$D_4$	Candidate nomination decision	It concerns the decision of proceeding to late-stage preclinical development	Cat. code
D <sub>5</sub>	Initiate clinical trials	It concerns the decision to initiate clinical trials	Cat. code
D <sub>6</sub>	First-in-man	It concerns the approval by regulatory authorities to initiate clinical trials	Cat. code
$D_7$	Pre-phase II	It concerns the decision to continue to RCT Phase II	Cat. code
$D_8$	Pivotal development decision	It concerns the decision to continue to RCT Phase III	Cat. code
D <sub>9</sub>	Registration decision	It concerns the decision of progressing to market preparation and registration	Cat. code
D <sub>10</sub>	CMC feasibility	It concerns the decisions of acquiring equipment, inputs, and services for the adequacy of the manufacturing process	Cat. code
D <sub>11</sub>	Production feasibility	It concerns the decision of upscaling manufacturing	Cat. code
D <sub>12</sub>	Launch decision point	It concerns the decision to launch the vaccine on the market	Cat. code
D <sub>13</sub>	Market authorization decision	It concerns the vaccine use authorization by regulatory authorities	Cat. code
D <sub>14</sub>	Inclusion in the vaccination program	It concerns the decision to include the vaccine in the national immunization programs	Cat. code
D <sub>15</sub>	No gate associated with $S_{15}$	-	-

 Table 6 (continued)

Tag	Title	Definition/function	Туре
U <sub>16</sub>	Funding	It concerns the decision to acquire funding to support development steps	Cat. code
U <sub>17</sub>	Scouting	It concerns the decisions progressing to IP protection, spin-off company, and/or partnering stages	Cat. code
U <sub>18</sub>	IP protection	It concerns the decision to apply for and maintain patents in specific territories	Cat. code
U <sub>19</sub>	Spin-off company	It concerns turning a subsidiary into a new and separate company	Cat. code
U <sub>20</sub>	Partnering	It concerns the decision to sign licensing agreements and/or strategic partnerships	Cat. code
U <sub>21</sub>	Acquisition	It concerns the decision of acquiring innovations to make up the development pipeline	Cat. code
U <sub>22</sub>	Batch release	It concerns the approval by regulatory authorities of pilot batches	Cat. code
T <sub>23</sub>	Global policy recommendation	It concerns the decisions of which recommendations should be included in global policies	Cat. code
T <sub>24</sub>	Demand articulation	It concerns the decisions of which unmet needs should be prioritized	Cat. code
T <sub>25</sub>	Monitoring project	It concerns the decisions about the continuity of the project	Cat. code
T <sub>26</sub>	Monitoring partnership	It concerns the decisions about the continuity of the partnership	Cat. code
T <sub>27</sub>	Monitoring portfolio	It concerns the decisions about the continuity of particular projects composing the portfolio	Cat. code
T <sub>28</sub>	No gate associated with $S_{28}$	-	-
T <sub>29</sub>	Post-marketing surveillance	It concerns the decisions about the continuity of the market registration	Cat. code
Е	Enablers	It consists of the contextual factors making it possible the shift from the traditional to pandemic R&D paradigm	-
E <sub>1</sub>	Global coordination	It consists of global multi-stakeholder alignment on pandemic preparedness and response initiatives	Open code
E <sub>2</sub>	Ongoing vaccine R&D in preparedness for potential pandemics	It consists of continuing vaccine R&D in preparedness for possible pandemics	Open code
E <sub>3</sub>	Advances in biotechnology and molecular biology	It consists of technological advances involving living systems and organisms to develop new products	Open code
E <sub>4</sub>	Legal reference mechanisms	It consists of regulations in place that can support some extraordinary initiatives	Open code
E <sub>5</sub>	Tailored communication	It consists of communication adapted to the audience's specific needs	Open code
E <sub>6</sub>	Health literacy efforts	It consists of developing easy-to-understand basic health information and services needed to make appropriate health decisions	Open code
F	Driving forces	It consists of the motivators of the shift from traditional to pandemic R&D paradigm	-
F <sub>1</sub>	Health, social, and economic impacts of disease	It consists of the impacts of the disease in terms of cases, hospitalizations, deaths, economic retraction, and social disparities	Open code
$F_2$	High level of community transmission	It consists of the high number of new cases and percent positivity	Open code
F <sub>3</sub>	The need to rapidly develop safe and effective vaccines	It consists of the need to rapidly develop an immunizer that halts the progression of the disease	Open code
$F_4$	Flexible regulatory pathways	It refers to the flexibility in the processes related to vaccine licensing	Open code
F <sub>5</sub>	Alternative financing mechanisms	It refers to the alternative ways to finance the research and development of new vaccines	Open code
F <sub>6</sub>	Public-private cooperation	It refers to cooperation between public and private institutions to finance the research and development of new vaccines	Open code

 Table 6 (continued)

Tag	Title	Definition/function	Туре
F <sub>7</sub>	New R&D strategies	It consists of non-traditional/innovative processes and technologies related to vaccine R&D	Open code
F <sub>8</sub>	Alternative strategies for upscaling production	It refers to the alternative ways to upscale the global vaccine production capacity	Open code
F <sub>9</sub>	Vaccine hesitancy	It refers to the delay in accepting or refusing vaccines despite their availability	Open code
Ι	Innovations	It relates to the elements triggering the shift from the traditional to pandemic R&D paradigm	-
$I_1$	Advanced market commitments and direct grants	It consists of binding contracts that guarantee a viable market for a product once it is successfully developed	Open code
I <sub>2</sub>	Extraordinary registration and post-registration petitions	It consists of exceptional, updated criteria and procedures for handling registration petitions and post-registration changes for vaccines	Open code
I <sub>3</sub>	Emergency use authorization	It consists of temporary authorization for the emergency use of candidate vaccines on an experimental basis to cope with a public health emergency of national importance	Open code
$I_4$	Extraordinary GMP certification	It consists of extraordinary and temporary criteria and procedures for GMP certification	Open code
$I_5$	Rolling submission/review	It consists of a regulatory tool used to speed up the assessment of a promising medicine during a public health emergency	Open code
I <sub>6</sub>	Adaptive clinical trial design	It consists of a study that includes a prospectively planned opportunity to modify one or more specified aspects of the study design and hypotheses based on analysis of data (usually interim data) from subjects in the study	Open code
I <sub>7</sub>	Nucleic acid (DNA/RNA) platform	It consists of a vaccine platform that uses genetic material from a disease-causing virus or bacterium (a pathogen) to stimulate an immune response against it	Open code
$I_8$	Recombinant viral vector platform	It consists of a fully competent viral vector backbone engineered to express an antigen from a foreign transgene	Open code
I <sub>9</sub>	Partnership building	It consists of licensing agreements or strategic partnerships built to improve vaccine research, development, manufacturing, and delivery	Open code
I <sub>10</sub>	Digital communication strategies	It consists of the plans and methods used to communicate using digital channels	Open code
М	Mechanisms	It consists of the mechanics underlying the shift from the traditional to pandemic R&D paradigm	-
<b>M</b> <sub>1</sub>	Partial allocation of doses to low- and middle-income countries	It comprises a share of doses secured for low- and middle- income countries	Open code
M <sub>2</sub>	Demand sustaining the investment in R&D	It consists of a minimum contracted demand that economically justifies the development of new vaccines	Open code
M <sub>3</sub>	Immediate implementation of API-related changes	It concerns implementing API-related changes in a single stage, not requiring development and quality control tests	Open code
$M_4$	Vaccination with vaccines under emergency listing	It concerns the vaccination, on an emergency and experimental basis, without licensed vaccines	Open code
M <sub>5</sub>	Remote inspection and use of existing certificates	It refers to using remote inspection or information from foreign regulatory agencies to replace in-person inspection	Open code
M <sub>6</sub>	Parallelism of clinical trials	It consists of conducting the clinical development phases in parallel rather than series	Open code
<b>M</b> <sub>7</sub>	Ultra-cold chain technology	It refers to the technology required to keep vaccines as cold as – 70 degrees Celsius	Open code
M <sub>8</sub>	Manufacturing complexity	It refers to the number of degrees of freedom governing the behavior of a manufacturing system	Open code
M <sub>9</sub>	Reproducibility and validation	It refers to the ability to replicate and validate the manufacturing process	Open code

Table 6 (continued)

Tag	Title	Definition/function	Туре
M <sub>10</sub>	Adaptation to new diseases	It refers to adapting existing platforms by changing the sequence encoding of the target antigen	Open code
M <sub>11</sub>	Entry of new companies in the vaccine segment	It refers to the entry of other companies outside the traditional vaccine segment	Open code
M <sub>12</sub>	Number of candidate vaccines	It consists of the absolute number of candidate vaccines for the same disease	Open code
M <sub>13</sub>	Expansion and modernization of manufacturing technology and capacity	It refers to expanding capacity and modernizing the technology involved in vaccine production	Open code
M <sub>14</sub>	Risk-sharing	It consists of sharing the risks inherent in the early stages of R&D	Open code
M <sub>15</sub>	Fast-checking sites/apps	It consists of websites and applications to check vaccine and vaccination-related information in real-time	Open code
0	Outcomes	It refers to the positive or negative effects of the R&D paradigm shift	-
<b>O</b> <sub>1</sub>	Inequitable distribution	It refers to the unequal distribution of vaccines among different countries	Open code
O <sub>2</sub>	Licensing lead time	It consists of the time elapsed from the first document submitted to the surveillance agency until the vaccine license was granted	Open code
O <sub>3</sub>	Ethical and regulatory risks	It refers to unexpected negative consequences of unethical actions or changes in laws and regulations	Open code
$O_4$	Manufacturing and logistic costs	It consists of the amount of money incurred to produce and transport vaccines	Open code
O <sub>5</sub>	GMP production lead time	It consists of the time required for upscaling the production under GMP conditions	Open code
O <sub>6</sub>	Clinical trials lead time	It consists of the time required to conduct phase I, II, and III clinical trials	Open code
O <sub>7</sub>	Exploration and discovery lead time	It refers to the time taken from the elucidation of pathogenic mechanisms to identify targets up to the generation of candidate vaccines	Open code
O <sub>8</sub>	Chance to have safe and effective vaccines	It refers to the chance of having a vaccine licensed at the end of the R&D process	Open code
O <sub>9</sub>	Global production capacity	It refers to the worldwide vaccine production capacity	Open code
O <sub>10</sub>	Financial risks	It refers to the risk that a business will not meet its debt repayment obligations	Open code
O <sub>11</sub>	R&D lead time	It consists of the time taken from the scope and preparation of a candidate vaccine to its phase III randomized controlled trials	Open code
O <sub>12</sub>	Time-to-market	It consists of the time taken from the early stages of R&D to the vaccine licensure	Open code
O <sub>13</sub>	Public trust	It consists of the belief that vaccines are safe and effective	Open code
O <sub>14</sub>	Vaccine uptake	It consists of a measure of how many people receive a particular vaccine	Open code
O <sub>15</sub>	Disease burden	It consists of a measure of the amount of suffering caused by a particular disease	Open code
С	Critical incidents	It consists of remarkable events associated with the pandemic context	-
C <sub>1</sub>	Outbreak of an unknown disease	It refers to official reports of a potential outbreak of an unknown disease	Open code
C <sub>2</sub>	Emergence of new variants	It refers to the emergence of genetic modifications of the virus causing a pandemic disease	Open code

Table 7 Occurrence matrix

	$\mathbb{R}_1$	$\mathbb{R}_2$	$\mathbb{R}_3$	$\mathbb{R}_4$	$\mathbb{R}_5$	$\mathbb{R}_6$	$\mathbf{R}_{7}$	${ m R_8}$	$\mathbb{R}_9$	$\mathbb{R}_{10}$	$R_{11}$	$\mathbf{R}_{12}$	R <sub>13</sub>	$\mathbb{R}_{14}$
W		1	1		1	1	1	1	1	1	1	1	1	1
$\mathbf{W}_2$		1	1	1	1	1				1				1
$\mathbf{W}_3$	1	1	1	1	1	1				1	1		1	1
$W_4$	1	1							1	1		1		1
W <sub>5</sub>				1		1				1				
$W_6$				1		1		1		1				1
$\mathbf{W}_7$														
$W_8$														
W9			1											
$W_{10}$													1	1
$S_1-D_1$														
$S_2-D_2$														
$S_3-D_3$					1	1		1		1		1	1	
$S_4-D_4$		1				1				1	1	1	1	
S <sub>5</sub> -D <sub>5</sub>		1				1				1	1	1	1	
$S_{6}-D_{6}$			1			1		1						1
$\mathbf{S}_7$ - $\mathbf{D}_7$		1	1		1	1	1	1	1	1	1	1	1	1
$S_8-D_8$			1		1	1	1	1	1	1	1	1	1	1
$S_9-D_9$			1			1	1	1	1	1		1	1	1
$S_{10}-D_{10}$		1	1	1	1	1				1				
S <sub>11</sub> -D <sub>11</sub>			1	1	1	1				1				1
$S_{12}-D_{12}$														1
$S_{13}-D_{13}$			1		1	1				1	1		1	
$S_{14}$ - $D_{14}$			1											
$S_{15}-D_{15}$	1	1	1	1		1								1
$S_{16}-U_{16}$	1	1							-	1		1		1
$S_{17}-U_{17}$	1	1												
$S_{18}-U_{18}$	1								1					1
$S_{19}-U_{19}$									1					
$S_{20}-U_{20}$	1	1							1	1		1		
$S_{21}-U_{21}$									1					
$S_{22}-U_{22}$				1		1				1				
$S_{23}-T_{23}$								1						1
$S_{24}T_{24}$				1		-				-				





Table 7 (co	ntinued)													
	R1	$\mathbb{R}_2$	$\mathbb{R}_3$	$\mathbb{R}_4$	$\mathbb{R}_5$	$\mathbb{R}_6$	$R_7$	$\mathbb{R}_8$	R9	$R_{10}$	R <sub>11</sub>	$R_{12}$	R <sub>13</sub>	$R_{14}$
$G_7$														-
G <sub>8</sub>	1													1
$G_9$							1							
$G_{10}$							1				1			1
G <sub>11</sub>													<u> </u>	<u> </u>
$G_{12}$								<del></del> .					-	1
ں <mark>כ</mark> יי								-						
<sup>14</sup> د														
ر 15 م													-	
$G_{17}$							1							
G <sub>18</sub>														1
$\mathbf{G}_{19}$			1											
$G_{20}$			1											
	R <sub>15</sub>	$R_{16}$	$\mathbf{R}_{17}$	$R_{18}$	$\mathbb{R}_{19}$	$\mathbb{R}_{20}$	$\mathbf{R}_{21}$	$\mathbf{R}_{22}$	$\mathbb{R}_{23}$	$\mathbb{R}_{24}$	$\mathbb{R}_{25}$	$\mathbb{R}_{26}$	$\mathbf{R}_{27}$	Freq.
M			1	1	1	1		1	1	1	1	1	1	22
$W_2$					1		1	1			1			11
$W_3$						1	1	1	1	1	1	1	1	18
$W_4$	1	1					1	1	1		1		1	13
W <sub>5</sub>									1	1	1			9
$W_6$											1	1	1	8
$\mathbf{W}_7$														0
$W_8$														0
$W_9$							1							2
$W_{10}$								1						б
$S_1-D_1$														0
$S_2-D_2$											1		1	2
$S_3-D_3$		1			1			1	1	1	1	1	1	14
$S_4-D_4$				1				1		1	1		1	11
$S_5-D_5$				1				1		1	1		1	11
$S_{6}-D_{6}$											1		1	9
$\mathbf{S}_7$ - $\mathbf{D}_7$	1	1	1	1		1		1		1	1		1	21
$S_8-D_8$	1	1	1	1		1		1		1	1		1	20
$S_9-D_9$	1	1	1	1		1		1	1	1	1		1	19

Table 7 (con	tinued)													
	R <sub>15</sub>	$R_{16}$	$\mathbf{R}_{17}$	$R_{18}$	$R_{19}$	$\mathbf{R}_{20}$	$\mathbb{R}_{21}$	$R_{22}$	$R_{23}$	$\mathbb{R}_{24}$	$R_{25}$	${ m R}_{26}$	$\mathbf{R}_{27}$	Freq.
$S_{10}-D_{10}$								1						7
S <sub>11</sub> -D <sub>11</sub>					1		1	1			1			10
$S_{12}-D_{12}$											1			7
$S_{13}-D_{13}$						1	1	1	1	1	1	1	1	14
$S_{14}-D_{14}$								1		1				Э
$S_{15}-D_{15}$														9
$S_{16}-U_{16}$	1	1						1	1		1		1	12
$S_{17}-U_{17}$														7
$S_{18}-U_{18}$								1					1	5
$S_{19}-U_{19}$													1	2
$S_{20}-U_{20}$							1	1			1		1	6
$S_{21}-U_{21}$													1	2
$S_{22}-U_{22}$									1	1	1			9
$S_{23}-T_{23}$												1	1	4
$S_{24}$ - $T_{24}$											1			4
$S_{25}-T_{25}$														0
$S_{26} T_{26}$														0
$\mathbf{S}_{27}$ - $\mathbf{T}_{27}$														0
$S_{28}$ - $T_{28}$							1							7
$S_{29}-T_{29}$								-						m
c1	1							1					1	×
$C_2$										1				S
$E_1$	1							1			1	1	1	11
$\mathrm{E}_2$	1													5
$E_3$		1								1			1	9
$\mathrm{E}_4$						1		1	1	1	1	1	1	12
$E_5$														7
$\mathrm{E_6}$														7
$F_1$									1		1		1	4
$\mathrm{F}_2$													1	ŝ
$\mathrm{F}_3$	-									1	1	1	1	9
$\mathrm{F}_4$													1	0
$F_5$	1	1							1		1		1	10
$F_6$		1					1		-1		1		1	٢

ŀ	$R_{15} = R_{16}$	$\mathbf{R}_{17}$	$\mathbf{R}_{18}$	$\mathbf{R}_{19}$	${f R}_{20}$	$\mathbf{R}_{21}$	$\mathbf{R}_{22}$	$\mathbf{R}_{23}$	$\mathbb{R}_{24}$	$\mathbb{R}_{25}$	${ m R}_{26}$	$\mathbf{R}_{27}$	Freq
$F_{\gamma}$								-		-	-	-	9
$\mathbf{F}_{\mathbf{s}}$						1	1			1		1	8
, F9													1
$\mathbf{I}_1$							1			1			5
$I_2$												1	1
I <sub>3</sub>					1			1	1	1	1	1	6
$\mathbf{I}_4$												1	7
Iç							1			1		1	4
$I_6$ 1		1								1		1	7
$\mathbf{I}_7$	1			1	1		1	1		1	1	1	14
$I_8$	1		1		1		1	1		1		1	6
$\mathbf{I}_9$						1	1			1			9
$\mathbf{I}_{10}$						1							1
M							1		1	1			9
$M_2$							1			1			5
$M_3$				1									1
$M_4$												1	2
$M_5$												1	1
M <sub>6</sub> 1							1		1	1		1	10
$M_7$					1						1		ю
$M_8$	1						1				1	1	8
$M_9$	1			1			1				1	1	7
$M_{10}$	1			1			1	1	1		1	1	10
$M_{11}$				1			1					1	ю
$\mathbf{M}_{12}$												1	1
$M_{13}$								1				1	б
$M_{14}$						1	1			1			9
$M_{15}$						1							1
01							1		1	1			9
$\mathbf{O}_2$					1					1		1	5
<b>O</b> <sub>3</sub>										1		1	б
$O_4$ 1											1	1	5
C	-			•									

Table 7 (con	tinued)													
	R <sub>15</sub>	R <sub>16</sub>	R <sub>17</sub>	R <sub>18</sub>	R <sub>19</sub>	$\mathbb{R}_{20}$	$\mathbb{R}_{21}$	$\mathbb{R}_{22}$	$\mathbb{R}_{23}$	$\mathbf{R}_{24}$	R <sub>25</sub>	$\mathbf{R}_{26}$	$\mathbf{R}_{27}$	Freq.
06	1							1		1	1		1	~
07		1			1			1	1	1	1	1	1	13
$O_8$													1	1
09								1	1				1	5
$O_{10}$	1								1		1		1	9
0 <sub>11</sub>	1	1									1		1	4
0 <sub>12</sub>		1				1		1		1	1		1	6
O <sub>13</sub>														1
$O_{14}$														5
0 <sub>15</sub>														2
G1		1												2
$G_2$				1				1	1					б
G <sub>3</sub>										1				7
$G_4$	1	1									1			9
G <sub>5</sub>	1													1
${\rm G}_6$	1													1
$G_7$	1							1						б
${\tt G}_8$								1						б
G,	1													2
$G_{10}$	1							1				1		9
$G_{11}$			1								1	1		5
$G_{12}$	1													4
$G_{13}$	1													2
$G_{14}$	1													1
$G_{15}$	1													1
$G_{16}$	1													2
$G_{17}$			1											З
$G_{18}$	1								1					б
$G_{19}$														1
$G_{20}$														-

Table 8 Co-occurrence matrix

	ц	ц	ц,	н	E,	ц	ц.	ц	ц	ц,	ц	Ę,	Ľ.	ц
		7		*	2		-	7		,		-	,	•
$\mathbf{E}_{\mathbf{l}}$	11													
$\mathbf{E}_2$	2	5												
E,	2	2	6											
${ m E_4}$	7	1	3	12										
E <sub>5</sub>	1	1	1	0	2									
$\mathrm{E}_{6}$	1	1	1	0	2	2								
${\rm F}_{\rm l}$	3	0	1	4	0	0	4							
$\mathbb{F}_2$	3	0	2	2	1	1	1	3						
$\mathrm{F}_3$	4	1	2	5	0	0	2	1	9					
$\mathrm{F}_4$	1	0	1	2	0	0	1	1	2	2				
$\mathrm{F}_{\mathrm{5}}$	7	2	б	7	0	0	4	2	3	1	10			
$\mathrm{F}_6$	3	1	2	4	1	1	3	2	2	1	5	7		
$\mathbf{F}_{7}$	4	1	2	5	0	0	3	2	3	1	4	4	6	
$\mathrm{F}_8$	9	1	2	6	0	0	ю	2	2	1	5	4	4	8
$\mathrm{F}_9$	0	1	0	0	1	1	0	0	0	0	0	1	0	0
$\mathbf{I}_1$	5	0	0	5	0	0	2	1	1	0	4	2	2	5
$\mathbf{I}_2$	1	0	1	1	0	0	1	1	1	1	1	1	1	1
$I_3$	4	1	б	6	0	0	4	1	5	2	5	Э	4	3
$\mathbf{I}_4$	1	1	2	2	0	0	1	1	1	1	7	1	1	1
$I_5$	3	0	1	4	0	0	2	1	3	2	2	2	2	3
$\mathbf{I}_6$	4	2	2	3	0	0	2	2	3	1	4	3	4	4
$\mathbf{I}_7$	9	2	4	6	0	0	4	2	3	1	7	5	6	9
$I_8$	3	1	3	5	0	0	3	1	2	1	4	4	4	4
$I_9$	5	0	0	4	0	0	1	1	1	0	4	3	2	5
$I_{10}$	0	0	0	0	0	0	0	0	0	0	0	1	0	1
$\mathbf{M}_1$	4	1	2	5	0	0	2	1	2	0	3	2	3	5
$M_2$	5	0	0	5	0	0	2	1	1	0	4	2	2	5
$M_3$	0	0	0	0	0	0	0	0	0	0	0	0	0	0
${ m M}_4$	1	1	2	2	0	0	1	1	1	1	2	1	1	-
$M_5$	1	0	1	1	0	0	1	1	1	1	1	1	1	1
$\mathbf{M}_{6}$	7	2	4	7	1	1	Э	3	5	2	5	ю	4	9
$\mathbf{M}_7$	2	0	0	3	0	0	0	1	1	0	1	1	2	1
$M_8$	3	2	4	4	0	0	1	1	2	1	3	2	3	3
$M_{9}$	3	0	2	3	0	0	1	1	2	1	2	2	2	5
$\mathbf{M}_{10}$	3	3	5	6	1	1	2	1	3	1	4	4	4	3
$M_{11}$	2	0	1	2	0	0	1	1	1	1	1	1	1	2
$M_{12}$	1	0	1	1	0	0	1	1	1	1	1	1	1	1
$M_{13}$	1	1	2	2	0	0	2	1	1	1	2	2	3	2
$\mathbf{M}_{14}$	5	0	0	4	0	0	1	1	1	0	4	3	2	5
$M_{15}$	0	0	0	0	0	0	0	0	0	0	0	1	0	1
01	4	1	2	5	0	0	2	1	2	0	e	2	e	5

Table 8 (c	ontinued)													
	E1	$\mathrm{E}_2$	E <sub>3</sub>	${\rm E_4}$	E <sub>5</sub>	$\mathrm{E}_{6}$	F1	$\mathrm{F}_2$	$F_3$	$\mathrm{F}_4$	$\mathrm{F}_5$	$F_6$	$\mathbf{F}_{7}$	$\mathrm{F}_8$
$0_2$	2	1	2	4	0	0	2	1	2	1	3	2	2	2
$O_3$	3	0	1	3	0	0	3	1	2	1	3	2	2	3
$\mathbf{O}_4$	4	2	2	Э	0	0	1	7	3	1	3	2	4	3
05	2	2	4	3	0	0	2	1	7	1	4	3	3	3
$O_6$	9	2	4	9	1	1	3	7	4	1	5	2	2	4
$\mathbf{O}_7$	9	3	9	8	2	2	4	7	4	1	9	5	5	5
$O_8$	1	0	1	1	0	0	1	1	1	1	1	1	1	1
$O_9$	4	0	1	5	0	0	3	7	1	1	4	3	3	4
$O_{10}$	4	2	2	4	0	0	4	1	3	1	5	3	4	4
O <sub>11</sub>	3	1	2	2	0	0	2	1	3	1	4	3	2	2
$\mathbf{O}_{12}$	4	1	4	8	0	0	3	1	4	2	5	3	2	4
O <sub>13</sub>	0	1	0	0	1	1	0	0	0	0	0	1	0	0
$O_{14}$	2	1	0	1	1	1	0	0	0	0	2	1	0	1
O <sub>15</sub>	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	$\mathrm{F}_9$	$I_1$	$\mathbf{I}_2$	$I_3$	$I_4$	$I_5$	$I_6$	$\mathbf{I}_{7}$	$I_8$	$I_9$	$\mathbf{I}_{10}$	$\mathbf{M}_{1}$	$M_2$	$M_3$
$E_1$														
$\mathbf{E}_2$														
щ														
ц4 4														
ц Е														
а 1 – Г														
- - -														
г <sub>2</sub>														
г. 1														
н 14 Н														
сц														
°ц														
Ъ,														
° Ч	-													
, Il	0	5												
$I_2$	0	0	1											
$I_3$	0	2	1	6										
$I_4$	0	0	1	2	2									
I5	0	2	1	3	1	4								
$I_6$	0	2	1	2	1	2	L							
$\mathbf{I}_7$	0	4	1	7	2	3	4	14						

 $\mathbf{X}_{3}$ 0<sup>2</sup>0 0  $\overline{}$ 0 0 0 0 0 0 0  $\overline{}$  $\overline{}$ 0 0  $\overline{}$  $\overline{}$  $\overline{}$  $\mathbf{M}_2$ ō 0 C Ś  $\mathbf{C}$ C 4 C 4  $\sim$  $\overline{}$  $\sim$ ŝ  $M_{15}$ Σ 9 0 9 0 0 0 0  $\circ$ 5  $\overline{}$  $\sim$  $\sim$  $\sim$ 4 - $M_{14}$  $\mathbf{I}_{10}$ 0 C  $M_{13}$  $I_9$ 0 7 0 0 0 0 0 5 ŝ  $\sim$  $\sim$ 0  $\sim$  $\mathbf{C}$ 5  $\overline{}$  $\mathbf{M}_{12}$  $\mathbf{I}_8$ 0 0 6 C 3  $\sim$ 3  $\mathbf{c}$  $\sim$  $\sim$ 4 S ŝ Ś 4  $\mathbf{M}_{11}$ 10ľ, 0 Ś 3 Ś ---ŝ ŝ 3 0 0 0 œ 6 00  $\infty$ 3 3 3 ŝ 4  $\mathbf{M}_{10}$  $\mathbf{I}_6$ 0 0 3 2 0 3 2 2 0 I5 Δ, 0 0 3 2 0 000 4 0 0  $\sim$ 2 C  $\overline{}$  $\sim$  $\mathbf{C}$  $\sim$  $\sim$ \_ - $\sim$ \_ 2  $\mathcal{O}$ 3  $\sim$  $\sim$  $\sim$  $M_8$  $\mathbf{I}_4$ 0 C 0 2 2 0 0 0  $\mathbf{M}_{7}$  $\mathbf{I}_3$ 0 0 0 0  $\sim$ 3 4 ŝ  $\sim$ ŝ 4  $\sim$ 4  $M_6$  $\mathbf{I}^2$ 0 0 0 0 0 0 0  $\overline{}$  $\overline{}$  $\sim$ C  $M_5$ Ľ 0 0 0 3  $\mathfrak{c}$ 0  $\sim$ C C 0  $\subset$ 0 4 4 2 3 3  $\sim$ Table 8 (continued)  $\mathbf{M}_{4}$  $\mathbf{F}_{9}$ 0 C C  $\mathbf{C}$ 0 0 0 0 0 C 0 0 0 0 0 0 0 0 0 C 0 0 0 0 0 0 0 C 0  $\mathbf{M}_{11}$   $\mathbf{M}_{11}$ M<sub>15</sub>  $0_{15}^{014}$  $\mathbf{X}_{\mathbf{0}}^{\mathbf{1}} \mathbf{X}_{\mathbf{0}}^{\mathbf{1}} \mathbf{X}_{\mathbf{0}}$ 10 щщ Ģ

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Table 8 🥡	continued)													
	${ m M_4}$	$\mathbf{M}_{5}$	$\mathrm{M}_{6}$	$\mathbf{M}_7$	${ m M}_8$	$\mathrm{M}_9$	$\mathbf{M}_{10}$	$\mathbf{M}_{11}$	$M_{12}$	$M_{13}$	$\mathbf{M}_{14}$	$M_{15}$	01	$0_2$
$M_{14}$	0	0	3	1	1	1	1	1	0	0	9			
$M_{15}$	0	0	0	0	0	0	0	0	0	0	1	1		
01	0	0	9	1	2	1	3	1	0	1	3	0	9	
$\mathbf{O}_2$	2	1	2	1	б	2	2	1	1	1	1	0	1	5
03	1	1	3	0	1	1	1	1	1	1	1	0	2	2
$O_4$	1	1	4	2	б	2	3	1	1	2	1	0	2	1
05	2	1	$\mathfrak{S}$	0	5	4	5	2	1	2	1	0	2	4
$0_6$	2	1	7	0	ю	7	4	2	1	1	7	0	4	б
$\mathbf{O}_7$	2	1	7	1	9	5	10	б	1	ю	2	0	5	б
$O_8$	1	1	1	0	1	1	1	1	1	1	0	0	0	1
$O_9$	1	1	4	1	2	2	3	2	1	2	2	0	б	1
$O_{10}$	1	1	5	0	2	1	3	1	1	ю	1	0	ю	2
011	1	1	ŝ	0	2	2	2	1	1	1	1	0	1	2
$O_{12}$	2	1	9	1	4	б	5	2	1	1	2	0	4	4
$O_{13}$	0	0	0	0	0	0	1	0	0	0	0	0	0	0
$O_{14}$	0	0	0	0	2	2	1	0	0	0	2	0	0	1
O <sub>15</sub>	0	0	0	0	7	7	0	0	0	0	0	0	0	1
	$0_3$	$O_4$	05	0%	$\mathbf{O}_7$		08	0,	O <sub>10</sub>	0 <sub>11</sub>	012	$O_{13}$	O <sub>14</sub>	O <sub>15</sub>
щц														
Е <sup>3</sup>														
$\mathrm{E}_4$														
ъĘ														
ц ц														
$\mathbf{F}_2$														
$\mathrm{F}_3$														
я 4														
сц С														
$F_{7}$														
$\mathrm{F}_8$														
F <sub>9</sub>														
- 4														
$\mathbf{I}_2^2$														

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Table 8 (conti	inued)												
	$\mathbf{O}_3$	$\mathbf{O}_4$	$O_5$	$O_6$	$\mathbf{O}_7$	$O_8$	$O_9$	$O_{10}$	$\mathbf{O}_{11}$	O <sub>12</sub>	O <sub>13</sub>	$O_{14}$	O <sub>15</sub>
$I_4$													
$I_5$													
$I_6$													
$\mathbf{I}_7$													
$I_8$													
$I_9$													
$I_{10}$													
M													
$M_2$													
$M_3$													
$M_4$													
M5													
$M_6$													
$M_7$													
$M_8$													
$M_9$													
M <sub>10</sub>													
M11 M15													
$M_{13}$													
$M_{14}$													
$M_{15}$													
ං ර													
°,	3												
$O_4$	1	5											
05	2	2	7										
06	3	2	б	8									
07	3	.0	9	7	13								
08	1	1	1	1	1	1							
0,	2	2	1	3	4	1	5						
$O_{10}$	3	б	ю	4	5	1	3	9					
O <sub>11</sub>	2	2	ю	3	ю	1	1	3	4				
$O_{12}$	3	1	4	9	7	1	Э	3	Э	9			
$O_{13}$	0	0	0	0	1	0	0	0	0	0	1		
$O_{14}$	0	0	1	0	1	0	0	0	0	0	1	5	
$O_{15}$	0	0	1	0	0	0	0	0	0	0	0	2	7



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Fig. 10 Vaccine Innovation Cycle [24]: a Defined stages and gates, which occur in a relatively predictable order and timing; b Undefined stages and gates, which their occurrence and timing are contingent on a wide variety of factors; c Monitoring stages and gates, which occur continuously and iteratively



#### Table 10 Components of CIMO-logic [52]

Component	Explanation
Context	The surrounding (external and internal environment) factors and the human actors' nature influence behavioral change. They include age, experience, competency, organizational politics and power, the nature of the technical system, organizational stability, uncertainty, and system interdependencies. Interventions are permanently embedded in a social system and are influenced by at least four contextual layers: the individual, interpersonal relationships, institutional setting, and the wider infrastructural system
Intervention	The interventions managers have at their disposal to influence behavior (e.g., leadership style, planning and control systems, training, performance management). It is important to note that the nature of the intervention and how it is implemented must be investigated. Furthermore, interventions are accompanied by hypotheses that may or may not be shared. For example, "financial incentives will lead to higher worker motivation."
Mechanisms	The mechanism that is triggered by intervention in a specific context. For instance, empowerment offers employees the means to contribute to some activity beyond their routine tasks or outside their normal sphere of interest, which then prompts participation and responsibility, offering the potential of long-term benefits to them and/or to their organization
Outcome	The outcome of the intervention in its various aspects, such as performance improvement, cost savings, or low error rates

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#### Declarations

**Consent for Publication** We confirm that the manuscript has been read and approved by all named authors and that there are no other persons who satisfied the criteria for authorship but are not listed. We further confirm that the order of authors listed in the manuscript has been approved by all of us.We confirm that we have given due consideration to the protection of intellectual property associated with this work and that there are no impediments to publication, including the timing of publication, with respect to intellectual property. In so doing, we confirm that we have followed the regulations of our institutions concerning intellectual property.

**Conflict of Interest** We wish to confirm that there are no known conflicts of interest associated with this publication and there has been no significant financial support for this work that could have influenced its outcome.

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